

Damage Reporting/DIRT Committee Minutes -
September 23, 2019

Members Attending: Don Moore, Scott Gallegos, Phil Boyle & Dawn Hickson

Members called in: Kitty Davis & Mitch Burghlea.

Guest call in: Joe Collins

Agenda

- 1) Announcements and Introductions
 - a) Introductions were made at 3:00 p.m.
 - b) Scott Gallegos moved to accept the minutes from 9.3.17 and Phil Boyle 2nd the motion. The minutes were accepted. Kitty to post on website.
 - c) Chair Statement: Don Moore stated this committee has not met in two years and hopes to get back on track.
- 2) Old Business – none
- 3) New Business -
 - a) Establish goals of committee -
 - i) Don presented a proposed Statement of Purpose and read out loud. “Reduce damages to underground facilities, optimize resources and inform decisions by analyzing data from DIRT and reporting key findings to the OUNC Board of Directors. Don gave a scenario to explain ‘optimize resources’. He will email members a copy.
 - b) Review existing report developed by Dawn Hickson -
 - i) (See Attachment 1) Members reviewed the report and discussion followed. Are we getting an accurate report? This is the best available information. We need to make this mandatory.
 - c) Dawn Hickson will describe process used to pull data and create reports -
 - i) (See Attachment 2) Members reviewed the report and discussion followed.
 - d) Identify reports to be shared with board. Reports should align with goals of committee.
 - i) Don would like to see the Root Cause. The ED can delve into data/DIRT. Dawn was asked to develop a Root Cause Report.
 - e) 2017 DIRT Report, Analysis and Recommendations – Key takeaways -
 - i) (See Attachment 3) Don walked the group through this report and discussed some of the highlights: 52% of damages are a result from Insufficient Excavation Practices. People are calling 811, but not safe excavation. Most damages occur Monday – Friday in June, July, August and September.
 - ii) Conclusion: efforts should be directed toward minimizing the amount of ‘unknown’ data entries. Rely less on years past; focus on one-year prior. Mandatory Reporting should be required and developed through the OAR process and have PUC enforce it.
 - f) Determine reporting cycle and meeting schedule for this committee through 2020 –
 - i) Don and members agreed to review the Root Cause Report mid-October. Reports and recommendations at the November board meeting. Scott would like Mandatory Reporting to be discussed as well.
- 4) For the Good of the Order – none
- 5) Next Meeting - tbd

Motion to adjourn by Scott and 2nd by Phil. Meeting adjourned at 4:15 pm

Minutes submitted by Kitty Davis 09.24.19

Attachment 1

Zone	Council	Counties
1	1-N Coast	Clatsop
1	1-N Coast	Columbia
1	1-N Coast	Tillamook
1	2-Metro	Clackamas
1	2-Metro	Multnomah
1	2-Metro	Washintgon
1	3-Mid-Willamette	Marion
1	3-Mid-Willamette	Polk
1	4-Yamhill	Yamhill
2	5-Lincoln Co.	Lincoln
2	6-Linn-Benton	Benton
2	7-East Linn	Linn
2	8-Lane	Lane

Zone	Council	Counties
3	9-Douglas	Douglas
3	10-S Coast	Coos
3	10-S Coast	Curry
3	11-Rogue Basin	Jackson
3	11-Rogue Basin	Josephine
3	12-Klamath	Klamath
3	12-Klamath	Lake
4	13-Hood River	Hood River
4	14-Wasco Co.	Sherman
4	14-Wasco Co.	Wasco
4	15-Central OR	Crook
4	15-Central OR	Deschutes
4	15-Central OR	Jefferson

Zone	Council	Counties
5	16-Umatilla, Morrow Gilliam Co	Gilliam
5	16-Umatilla, Morrow Gilliam Co	Morrow
5	16-Umatilla, Morrow Gilliam Co	Umatilla
5	16-Umatilla, Morrow Gilliam Co	Wheeler
5	17-La Grande / Union	Union
5	17-La Grande / Union	Wallowa
5	18-Baker	Baker
5	18-Baker	Grant
5	19-Malheur	Harney
5	19-Malheur	Malheur

2019 Damage Totals

Sorted by Zone, Council, then by County

Zone	Council	Counties	A Inbound Tickets	C Damages	E % by County	Damages per 1000
1	1-N Coast	Clatsop	1,584	7	0.44	4.42
1	1-N Coast	Columbia	1,965	3	0.15	1.53
1	1-N Coast	Tillamook	1,051	0	0.00	0.00
1	2-Metro	Clackamas	20,413	54	0.26	2.65
1	2-Metro	Multnomah	36,434	118	0.32	3.24
1	2-Metro	Washington	26,228	81	0.31	3.09
1	3-Mid-Willamette	Marion	12,351	43	0.35	3.48
1	3-Mid-Willamette	Polk	3,801	10	0.26	2.63
1	4-Yamhill	Yamhill	4,782	10	0.21	2.09
2	5-Lincoln Co.	Lincoln	2,249	10	0.44	4.45
2	6-Linn-Benton	Benton	3,071	4	0.13	1.30
2	7-East Linn	Linn	4,745	6	0.13	1.26
2	8-Lane	Lane	11,106	20	0.18	1.80
3	9-Douglas	Douglas	4,406	8	0.18	1.82
3	10-S Coast	Coos	1,747	5	0.29	2.86
3	10-S Coast	Curry	686	0	0.00	0.00
3	11-Rogue Basin	Jackson	8,342	23	0.28	2.76
3	11-Rogue Basin	Josephine	2,709	10	0.37	3.69
3	12-Klamath	Klamath	2,625	5	0.19	1.90
3	12-Klamath	Lake	275	0	0.00	0.00
4	13-Hood River	Hood River	969	3	0.31	3.10
4	14-Wasco Co.	Sherman	169	0	0.00	0.00
4	14-Wasco Co.	Wasco	951	5	0.53	5.26
4	15-Central OR	Crook	1,223	1	0.08	0.82
4	15-Central OR	Deschutes	12,876	26	0.20	2.02
4	15-Central OR	Jefferson	921	1	0.11	1.09
5	16-Umatilla, Morrow Gilliam Co	Gilliam	209	0	0.00	0.00
5	16-Umatilla, Morrow Gilliam Co	Morrow	653	1	0.15	1.53
5	16-Umatilla, Morrow Gilliam Co	Umatilla	2,468	3	0.12	1.22
5	16-Umatilla, Morrow Gilliam Co	Wheeler	64	0	0.00	0.00
5	17-Union County	Union	1,114	2	0.18	1.80
5	17-Union County	Wallowa	137	0	0.00	0.00
5	18-Baker	Baker	859	0	0.00	0.00
5	18-Baker	Grant	226	0	0.00	0.00
5	19-Malheur	Harney	204	0	0.00	0.00
5	19-Malheur	Malheur	846	3	0.35	3.55
State Totals			174,459	462	0.26%	2.65

B Total Inbound Tickets by Council	D Total Damages by Council	F Total % by Council	Damages per 1000
4,600	10	0.22	2.17
83,075	253	0.30	3.05
16,152	53	0.33	3.28
4,782	10	0.21	2.09
2,249	10	0.44	4.45
3,071	4	0.13	1.30
4,745	6	0.13	1.26
11,106	20	0.18	1.80
4,406	8	0.18	1.82
2,433	5	0.21	2.06
11,051	33	0.30	2.99
2,900	5	0.17	1.72
969	3	0.31	3.10
1,120	5	0.45	4.46
15,020	28	0.19	1.86
3,394	4	0.12	1.18
1,251	2	0.16	1.60
1,085	0	0.00	0.00
1,050	3	0.29	2.86

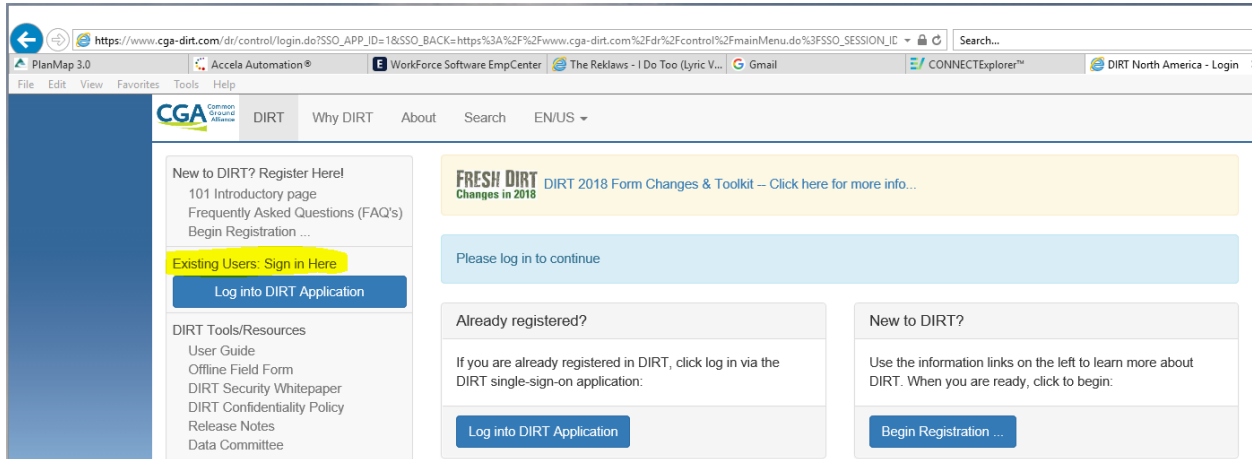
B Total Inbound Tickets by Zone	D Total Damages by Zone	F Total % by Zone	Damages per 1000
108,609	326	0.30	3.00
21,171	40	0.19	1.89
20,790	51	0.25	2.45
17,109	36	0.21	2.10
6,780	9	0.13	1.33

Attachment 2

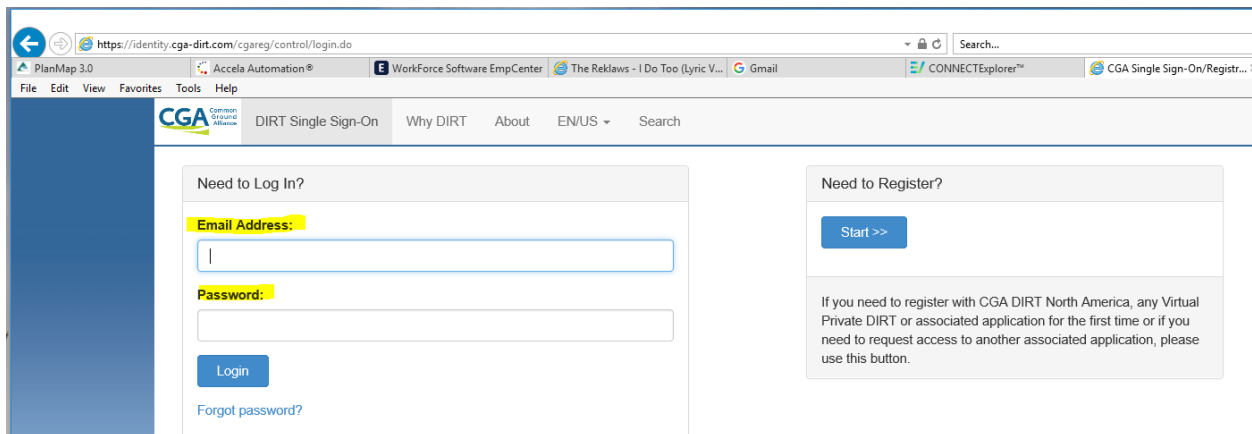
DIRT Reporting

Log into Oregon 811 Virtual DIRT

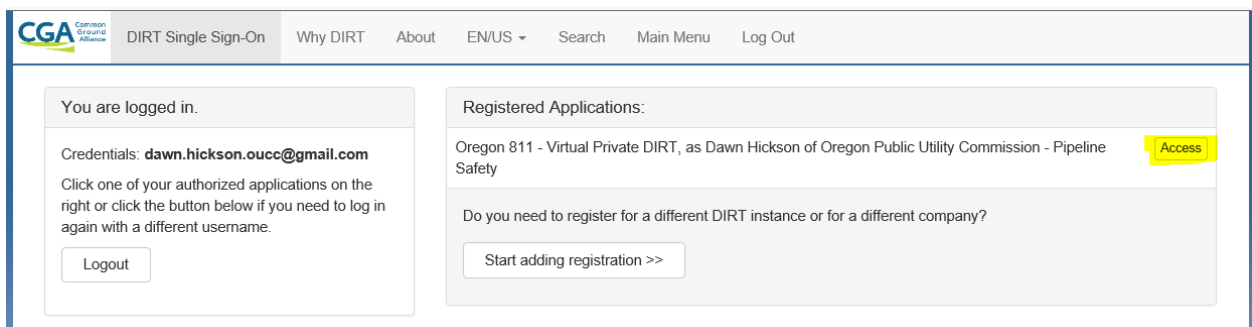
https://www.cga-dirt.com/dr/control/login.do?SSO_APP_ID=1&SSO_BACK=https%3A%2F%2Fwww.cga-dirt.com%2Fdr%2Fcontrol%2FmainMenu.do%3FSSO_SESSION_ID%3D%40SSO_SESSION_ID%40&MESSAGE=login.required



Use your email address and password:



Click on Access for Oregon 811



Scroll down to the Query Wizard and click on those words.

The screenshot shows a web browser window with the URL https://www.cga-dirt.com/oregon811/control/mainMenu.do?sessionId=EF75A2B4383AFCE4D4D408CC0EAD8E397SSO_SESSION_ID=C53E7946C2C7FBFF99EF213C6D9F81D. The browser tabs include Accela Automation, WorkForce Software EmpCenter, Brantley Gilbert, Lindsay Ell, Gmail, and CONNECTExplorer. The main menu is open, showing options like Annual DIRT Reports, Damage Prevention Network, and Training. The 'Query Wizard' option is highlighted in yellow. The page content includes a search bar, a 'Data Quality (DQI)' section, and a 'Query Wizard' section with a yellow highlight.

- STEP 1: Enter the date range for your report in the format MM/DD/YYYY
- STEP 2: Change the selection to “**Plus** data for all organizations...”
- STEP 3: Click on Comma-delimited (.csv)

The screenshot shows the 'FRESH DIRT Changes in 2018' banner with the text 'DIRT 2018 Form Changes & Toolkit – Click here for more info...'. Below the banner are two tabs: 'Quick Reports' and 'Power Reports'. The 'Power Reports' tab is active. The page is divided into three steps:

STEP 1: Enter date range for Date of Damage and choose Version

Start Date: End Date: (MM/DD/YYYY)

Spec Version: Use v1 Legacy for date of event up to and including 31-Dec-2017. Use 2018.0 Current for date of event on or after 01-Jan-2018.

STEP 2: Choose whether to include granted data

Report only on data I submitted

Report on data for my organization (Oregon Public Utility Commission - Pipeline Safety)

Plus data for all organizations that granted access to their data ([display list](#)).

STEP 3: Choose format and run the report

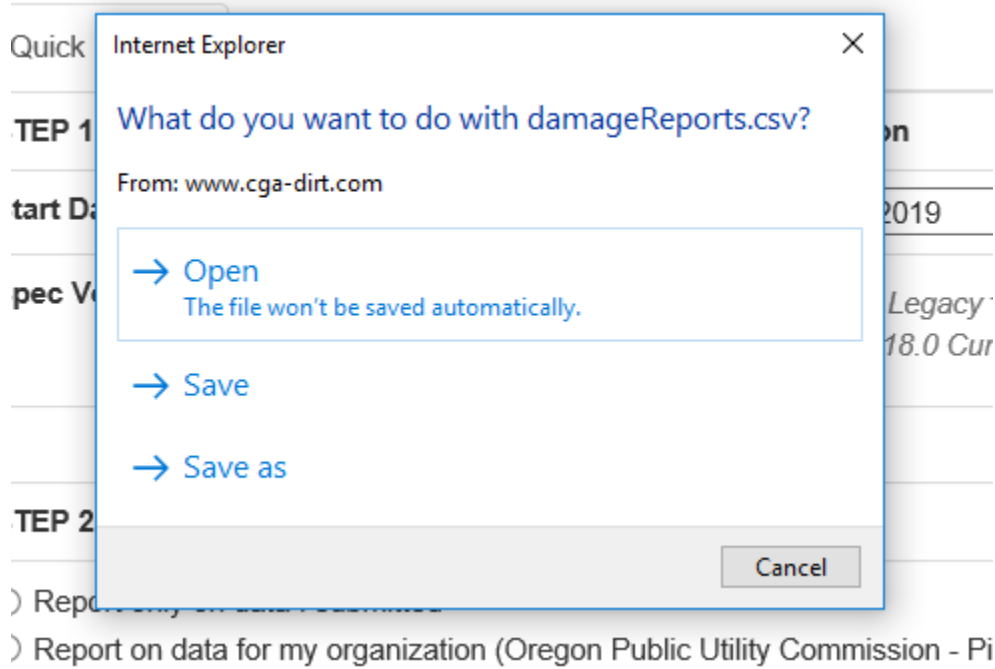
Report Name:

Domain Options:

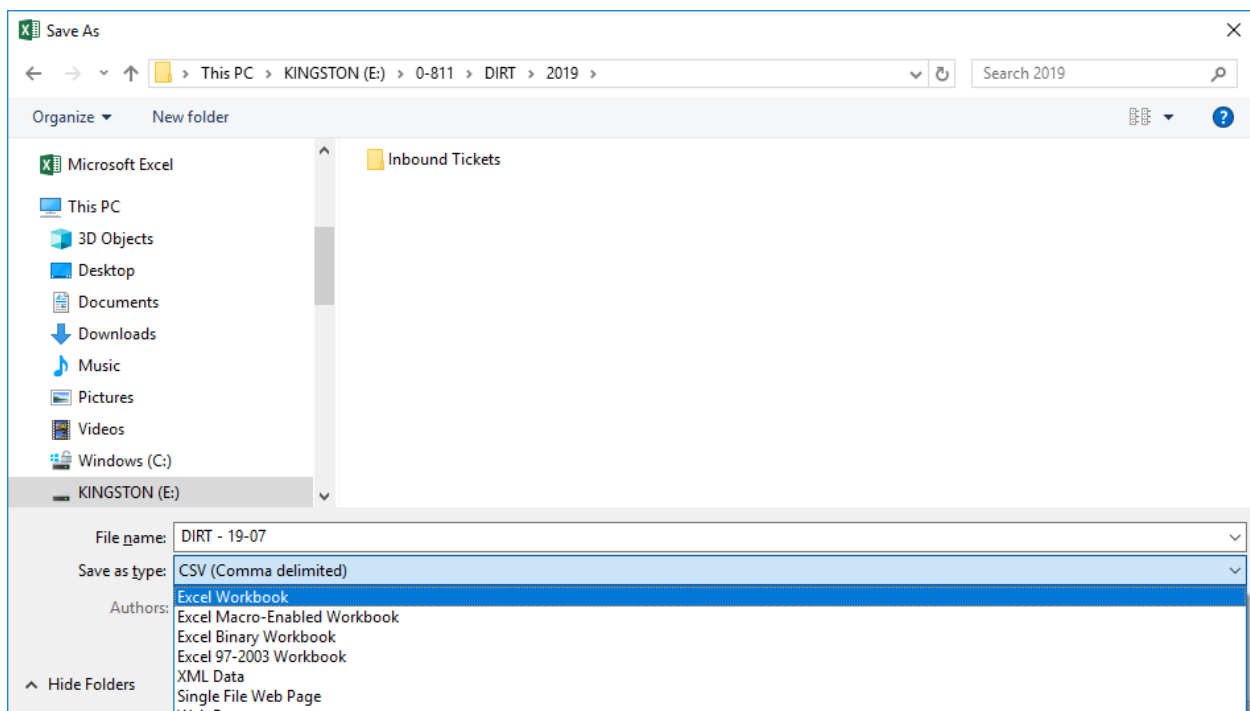
Value Options:

Display in browser Download for spreadsheet analysis, e.g. Excel

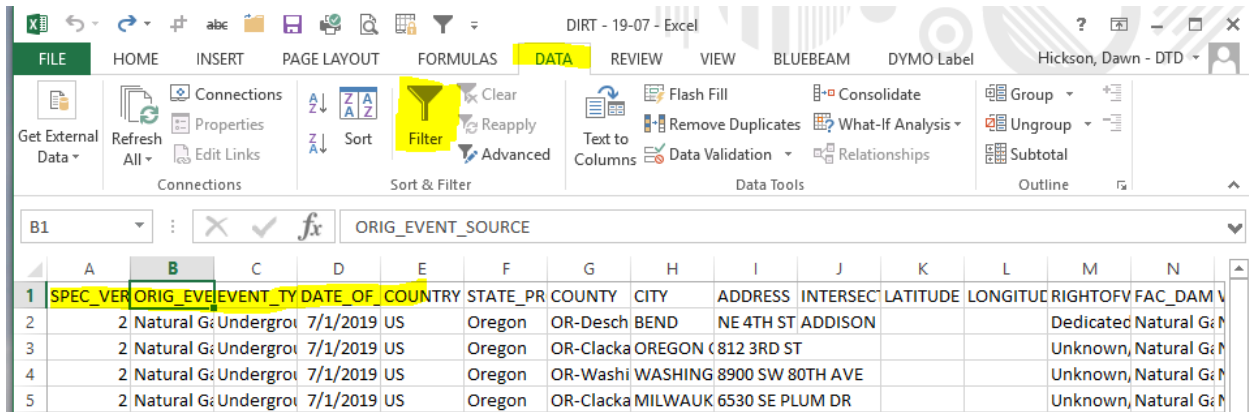
Either open the file and save it, or Save As to a location in your files.



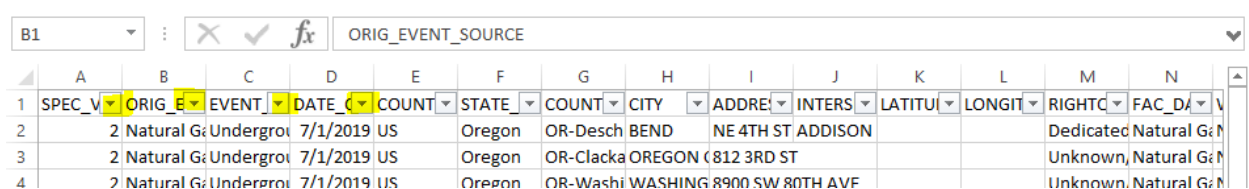
Save the monthly reports separate from the yearly report. **Be sure to change the Type from a CVS (comma delimited) file to an Excel Workbook file.**



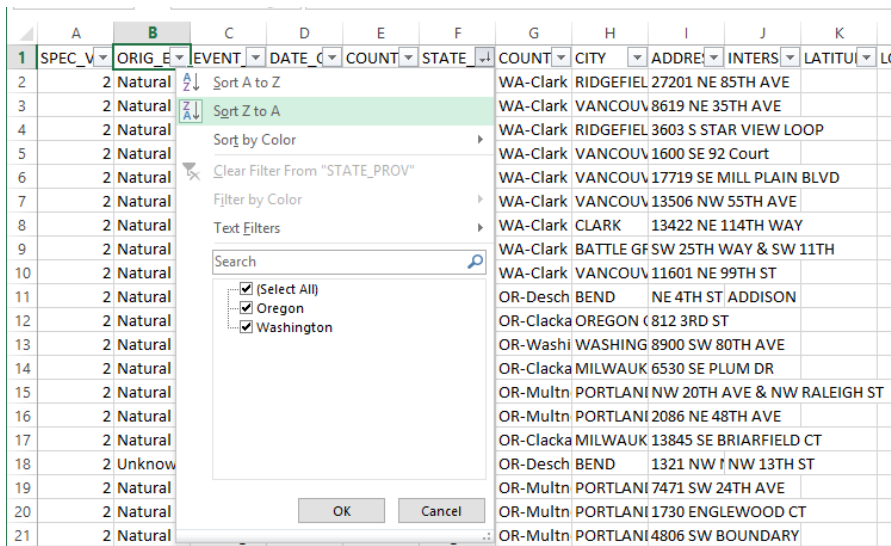
Add Filters to the Header line for quick sorting. The Filter button is on the DATA tab. Be sure you have a cell on the top row selected before clicking the Filter button.



This adds the drop down arrows for quick sorts.



Sort the group by STATE, Z to A, then delete the Washington reports.



Here is the list of the columns in the order they appear, and which ones we delete currently.

HEADER REMOVED, KEEP COLUMN	SPEC_VERSION
KEEP	ORIG_EVENT_SOURCE
DELETE	EVENT_TYPE
KEEP	DATE_OF_DAMAGE
DELETE	COUNTRY
DELETE	STATE_PROV
KEEP	COUNTY

KEEP	CITY
KEEP	ADDRESS
KEEP	INTERSECTION
DELETE	LATITUDE
DELETE	LONGITUDE
KEEP	RIGHTOFWAY_TYPE
KEEP	FAC_DAMAGED
KEEP	WAS_CROSSBORE
KEEP	FAC_DEPTH_IN
KEEP	FAC_AFFECTED
KEEP	JOINT_TRENCH
KEEP	ONECALL_MEMBER
KEEP	ONCALL_EXEMPT
KEEP	EXCAVATOR_TYPE
KEEP	EXCAVATION_TYPE
KEEP	WORK_PERFORMED
KEEP	WAS_ONECALL_NOTIF
KEEP	ONECALL_TICKET_NUM
KEEP	LOCATE_ORG
KEEP	WHITE_LINED
DELETE	EXCAV_EXEMPT
DELETE	EXCAVATOR_DOWN
DELETE	EXCAVATOR_DOWN_TIME
DELETE	EXCAVATOR_DOWN_COST
DELETE	SERVICE_INTERRUPTED
DELETE	OUTAGE_HOURS_DURATION
DELETE	NUM_CUSTOMERS_AFFECTED
DELETE	REPAIR_RESTORAL_COST
KEEP	DAMAGE_CAUSE
KEEP	DAMAGE_OTHER_DESC
KEEP	ADDITIONAL_COMMENTS
ALL DQI ARE DELETED	DQI_OVERALL DQI_PART_A DQI_PART_B DQI_PART_C DQI_PART_D DQI_PART_EF DQI_PART_G DQI_PART_H DQI_PART_I

You can use this list to delete the columns by clicking on the letter above the column to highlight it, then right click and select delete.

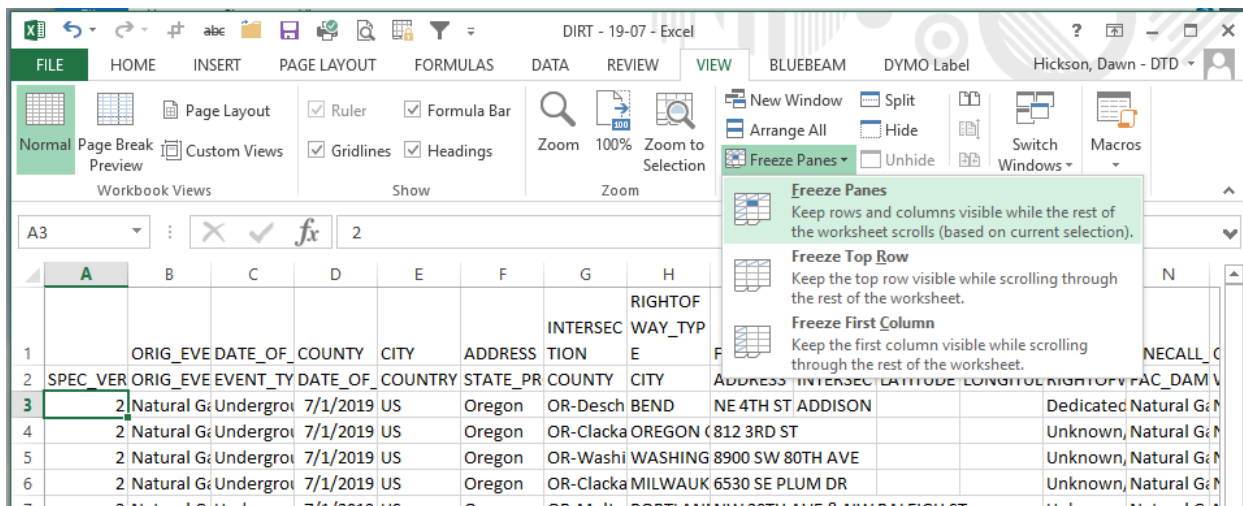
Another option to compare and remove columns:

I copy the Header Line from the Yearly file, and 'Insert Copied Cells" above the monthly headers on the Monthly file. This helps me to know which columns can be deleted.

	A	B	C	D	E	F	G	H	I	J	K	L	M	N
1	SPEC_VER	ORIG_EVE	EVENT_TY	DATE_OF_	COUNTRY	STATE_PR	COUNTY	CITY	ADDRESS	INTERSECT	LATITUDE	LONGITUDE	RIGHTOFV	FAC_DAM V
2	2	Natural G	Undergro	7/1/2019	US	Oregon	OR-Desch	BEND	NE 4TH ST	ADDISON				Dedicated Natural G
3	2	Natural G	Undergro	7/1/2019	US	Oregon	OR-Clacka	OREGON	812 3RD ST					Unknown, Natural G
4	2	Natural G	Undergro	7/1/2019	US	Oregon	OR-Washi	WASHING	8900 SW 80TH AV					Unknown, Natural G

	A	B	C	D	E	F	G	H	I	J	K	L	M	N
1		ORIG_EVE	DATE_OF_	COUNTRY	CITY	ADDRESS	INTERSECT	WAY_TYP						
2	SPEC_VER	ORIG_EVE	EVENT_TY	DATE_OF_	COUNTRY	STATE_PR	COUNTY	CITY	ADDRESS	INTERSECT	LATITUDE	LONGITUDE	RIGHTOFV	FAC_DAM V
3	2	Natural G	Undergro	7/1/2019	US	Oregon	OR-Desch	BEND	NE 4TH ST	ADDISON				Dedicated Natural G
4	2	Natural G	Undergro	7/1/2019	US	Oregon	OR-Clacka	OREGON	812 3RD ST					Unknown, Natural G
5	2	Natural G	Undergro	7/1/2019	US	Oregon	OR-Washi	WASHING	8900 SW 80TH AV					Unknown, Natural G

In the View tab, you can use Freeze Panes just below the header lines. This will help when deleting columns, as you don't want to delete both Headers.



I compare headers, and highlight and delete the column below line one (line 2 header through bottom of column) to 'Shift cells left'.

(before)

	A	B	C	D	E	F	G
1		ORIG_EVE	DATE_OF_	COUNTRY	CITY	ADDRESS	INTERS
2	SPEC_V	ORIG_E	EVENT_T	DATE_OF_	COUNTY	STATE	COUNT
72	2	Natural G	Undergro	7/25/2019	US	Oregon	OR-Um
73	2	Natural G	Undergro	7/25/2019	US	Oregon	OR-Ma
74	2	Natural G	Undergro				on OR-Ma
75	2	Electric	Undergro				on OR-Wa
76	2	Electric	Undergro				on OR-Mu
77	2	Natural G	Undergro				on OR-Mu
78	2	Natural G	Undergro				on OR-Ma
79	2	Natural G	Undergro				on OR-Mu
80	2	Natural G	Undergro				on OR-Col
81	2	Natural G	Undergro				on OR-Wa
82	2	Natural G	Undergro				on OR-Ma
83	2	Natural G	Undergro	7/31/2019	US	Oregon	OR-Clac
84	2	Natural G	Undergro	7/31/2019	US	Oregon	OR-Clac

(after)

	A	B	C	D	E	F	G
1		ORIG_EVE	DATE_OF_	COUNTRY	CITY	ADDRESS	INTERSECT
2	SPEC_V	ORIG_E	DATE_OF_	COUNTRY	STATE	COUNTY	CITY
72	2	Natural G	7/25/2019	US	Oregon	OR-Umati	HERMISTOR 1
73	2	Natural G	7/25/2019	US	Oregon	OR-Malhe	ONTARIO 2
74	2	Natural G	7/26/2019	US	Oregon	OR-Marioi	MARION 1
75	2	Electric	7/27/2019	US	Oregon	OR-Washi	tigard 1
76	2	Electric	7/29/2019	US	Oregon	OR-Multrn	gresham 2
77	2	Natural G	7/29/2019	US	Oregon	OR-Multrn	PORTLANI 9
78	2	Natural G	7/29/2019	US	Oregon	OR-Malhe	ONTARIO 1
79	2	Natural G	7/29/2019	US	Oregon	OR-Multrn	PORTLANI 5
80	2	Natural G	7/30/2019	US	Oregon	OR-Colum	ST HELENS 2
81	2	Natural G	7/30/2019	US	Oregon	OR-Washi	BEAVERT 4
82	2	Natural G	7/30/2019	US	Oregon	OR-Marioi	KEIZER 4
83	2	Natural G	7/31/2019	US	Oregon	OR-Clacka	GLADSTOI 1
84	2	Natural G	7/31/2019	US	Oregon	OR-Clacka	LAKE OSW 1

Once all the extra columns are deleted, I highlight Column A and change the number 2 to the number 1. This helps me to auto-calculate how many reports for each county/council.

I then do additional formatting for easier reading of the information. (Change column widths, wrap text.) If the columns were deleted using the headers (two rows to compare), you can now delete one of the header rows.

Then, sort the data by County. Click on the Filter arrow next to the County header, and select A to Z.

Insert a row below each County group, to have a location for AutoSum. For Counties with only one damage, you can use the "1" in the first column. Just make sure it doesn't get added into the next group when you AutoSum, if there is no row between those Counties.

The monthly damage numbers for each County need to be transferred to the Breakdown tab in the Yearly file.

Inbound Ticket data is sent out by Greg Snyder. You can copy and paste that info into the Inbound Ticket tab in the Yearly file.

The Breakdown tab is set to auto calculate when the data is completed in the other tabs.

Note: As I am learning more about tips and tricks in Excel, I will be updating this document, and the spreadsheets themselves for easier use.

Attachment 3



DIRT

Damage Information
Reporting Tool

2017 Analysis & Recommendations

Volume 14

To download or to access additional analysis, visit CommonGroundAlliance.com/DIRT.

This report may be referenced as the DIRT Annual Report for 2017. © 2011, 2012, 2013, 2014, 2015 2016, 2017, 2018 Common Ground Alliance, all rights reserved.

Dear Damage Prevention Stakeholders,

As you will see, the 2017 DIRT Report has a new look and feel. CGA's Data Reporting & Evaluation Committee has worked closely with a new consultant, Green Analytics, to use new data analysis methods and bring a fresh perspective and to this very important damage prevention tool.

For the fourth year in a row, the number of events submitted into DIRT increased, with more than 411,000 records submitted for 2017. This is an increase of approximately 5 percent over 2016. After consolidating multiple reports on the same event and filtering out near-misses, total damage reports for 2017 were 316,422.

One of the committee's goals with the new report is to provide additional details on the data and the analytical methods employed, particularly for the annual estimate of total U.S. damages. A detailed appendix is included with specific information on the new methodology and approach for 2017. The new approach estimates an increase in total U.S. damages from 2015-2017 with a levelling-off of damages per one call transmissions and damages per dollars of construction spending during the same time frame. So, although we are seeing an annual increase in damages in recent years, the overall rate of damages has remained stable when taking construction activity into consideration.

We have made significant improvements to the DIRT online interactive dashboard, which now includes enhanced data visualizations and powerful sorting and filtering capabilities. The new dashboard features allow users to analyze damages in a variety of ways, including by facility types in individual states, and the ability to quickly create customized charts for these types of data.

One of the primary objectives in CGA's 2018 strategic plan is to "develop information and analysis designed to enhance our members' ability to implement effective damage prevention processes and programs." With this in mind, I encourage our stakeholders to use the report and online dashboard to identify opportunities for improvement. This may include the identification of audiences for targeted outreach, development of new or revised Best Practices, identification of new technology solutions or strengthening legislation in your state.

There is no question the data included in the DIRT Report plays an important role in helping us reduce damages to underground infrastructure. Please take this opportunity to review your damage and near-miss data collection practices for improvement opportunities. If you're not collecting key DIRT fields such as root cause, type of excavator, equipment and work performed, I would ask that you consider educating your personnel and/or change your internal processes start collecting this data. Improved data quality will enhance our annual DIRT analysis and will improve stakeholders' ability to assess their own success and identify opportunities.

I want to thank everyone who works diligently to make the DIRT Report a key tool in helping stakeholders determine how to best protect underground utilities, the people who dig near them and their communities.

Be safe,



Sarah K. Magruder Lyle
President & CEO
Common Ground Alliance

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Also visit the 2017 DIRT Dashboard at
commongroundalliance.com/dirt-dashboard

TERMINOLOGY USED IN THIS REPORT

Damage—Any impact or exposure that results in the need to repair an underground facility due to a weakening or the partial or complete destruction of the facility, including, but not limited to, the protective coating, lateral support, cathodic protection, or housing for the line, device, or facility.

DIRT—Damage Information Reporting Tool.

Event—The occurrence of downtime, damage, and near miss.

Facility Affected—The type of facility that is involved in a damage event: distribution, service/drop, transmission, or gathering.

Facility Damaged—The facility operation that is affected by a damage event: cable TV, electric, natural gas, sewer, water, etc.

Known Data—DIRT data, excluding unknown data. Unknown data depends on the DIRT field but usually is denoted as “unknown,” “unknown/other,” or “data not collected.”¹

Near Miss—An event where damage did not occur but clear potential for damage was identified.

Root Cause—The predominant reason that the event occurred. For purposes of DIRT, the point where a change in behavior would reasonably be expected to lead to a change in the outcome, i.e., avoidance of the event.

Transmissions—The number of notices of intent to excavate sent by one call centers to their member facility operators, including those sent directly to locating vendors on behalf of members. Each incoming notice of intent to excavate generates outgoing transmissions to several members, such as electric, gas, cable TV, water, sewer, telecommunications, etc.

Unique Events—The number of events remaining after identifying and consolidating multiple reports of the same event.

¹ As part of the revisions to the DIRT form effective January 1, 2018, Data Not Collected is removed from all fields where it was an option.

INTRODUCTION

The Damage Information Reporting Tool (DIRT) is an initiative of the Common Ground Alliance (CGA) through the Data Reporting & Evaluation Committee. It is a system for gathering data regarding damage and near-miss events from excavation activities related to buried facilities. An event is defined in the CGA DIRT User's Guide as "the occurrence of downtime, damages, and near misses." DIRT allows industry stakeholders in the U.S. and Canada to submit data anonymously to a comprehensive database. The database is used to identify the characteristics, themes, and contributing factors leading to damages and near misses. Such findings are summarized in an annual DIRT report. This report provides a summary and analysis of the damage events submitted in 2017.

The number of events reported via DIRT for the U.S. and Canada in 2017 totalled 411,867. After consolidating multiple reports of the same events² and filtering out near misses, the number of reported damages was 316,442, comprised of 10,644 in Canada and 305,799 in the U.S. (Table 1).

Table 1—Reported events, near misses, and damages in Canada and the U.S., over time

	2015	2016	2017
Reported Events (total entered in DIRT)	363,176	390,366	411,867
Reported Near Misses (unique events)	9,485	6,093	1,588
Reported Damages (unique events)	278,861	317,869	316,442

² See the 2015 Annual DIRT report for a description of the method used to match and weight multiple reports of the same event. Also see the May 2016 and July 2016 Monthly Updates (<http://commongroundalliance.com/media-reports/cga-monthly-updates>).

2017 DIRT Highlights

Most reported damages (52%) are the result of Insufficient Excavation Practices. Approximately a quarter of the damages (24%) resulted from Notification Not Made to the One Call Center, and approximately 17% are due to locating issues.

The leading type of excavator involved in damages is Contractor at about 61%. Occupants and Farmers make up about 5%. For reports where a root cause is provided, 78% involving Occupants with hand tools are due to No Notification to the One Call Center. For Contractors with backhoes, it's about 21% due to No Notification to the One Call Center, with Excavating Practices making up about 43%.

A refined approach to estimating the total annual damages in the U.S. results in an estimate of 439,000. This approach was applied retroactively to 2015 and 2016, resulting in revised estimates of 378,000 and 416,000, respectively.

What Is New for 2017?

- A new approach to data characterized as “unknown” increases transparency and informs readers of the significance of unknown data and the implications for drawing conclusions about larger data trends. Specifically, unknown data is included in datasets where it constitutes a significant portion of the total. This approach also clearly demonstrates areas in the data collection process where efforts to reduce unknown data are most needed.
- To allow for year-over-year comparisons with a high degree of confidence in trends in the data, a subset of data from stakeholders that have consistently submitted over time was extracted from the larger dataset and used to demonstrate trends from 2015 to 2017. Focusing on this subset ensures that changes from one year to the next reflect actual changes in damages rather than potentially being due to an increase, decrease, or different combination of entities reporting through DIRT.
- A section titled “Understanding the Data” educates readers on where uncertainties lie in the DIRT dataset and how such uncertainties have been addressed in the DIRT report.
- A consistent approach was used in the organization of the sections presenting the DIRT data, including an overview of the dataset under consideration (i.e., root cause, reporting stakeholder, excavator type, facility damaged), followed by cross-tabulations demonstrating how the data fields intersect and relate to each other (e.g., root cause by reporting stakeholder, facilities damaged by root cause). This is followed by presentations of the data over time (2015 to 2017).
- A calendar heat map shows the timing of damages with analysis contrasting combinations of root cause, type of excavator, and equipment by weekdays and weekends.

- A section on Call Before You Dig (CBYD) Awareness relates damages by occupants with CBYD and 811 services awareness and use. Trend lines are included for the 2017 and 2018 awareness surveys demonstrating U.S. regions where use and awareness of such services are lagging.
- A conclusion section summarizes key trends and articulates recommendations for improvements to DIRT for future consideration.
- A detailed technical appendix (Appendix A) describes a refined approach used to establish substantially reporting states and the statistical analysis undertaken to build the predictive model to estimate total damages for the U.S. for 2015 to 2017. Results of the statistical analysis are presented along with comparisons of damages for substantially reporting states with the larger DIRT dataset. In general, the comparisons demonstrate that the substantially reporting states dataset is a strong representation of the larger DIRT database.

2017 ONLINE DIRT DASHBOARD

A redesigned interactive dashboard available allows users to interact with the complete DIRT dataset, run queries, and extract trends of interest to users. Key features of the interactive DIRT analysis tool include the following:

- State summaries and interactive visualizations
- Easy comparisons between states
- Temporal damage trends over the year
- Interactive maps
- Root causes and associated excavation information (type of excavator, work, and equipment)

Online Dashboard URL:

commongroundalliance.com/dirt-dashboard

UNDERSTANDING THE DATA

The DIRT database has grown and improved since data collection began in 2004. The DIRT data is a rich source of industry intelligence on damage and near-miss events from excavation activities related to buried facilities. Despite this, uncertainties remain that limit the ability to draw firm conclusions on the trends in damage events over time and across jurisdictions. There are four reasons for this:

1. Reporting to DIRT is voluntary in many jurisdictions.³
2. In some cases, details pertaining to damage events are unknown or not collected, which translates into unknown data in the DIRT database.
3. Reported data is not a complete census of damage to all buried facility operators.
4. There is limited knowledge of the population of companies or entities performing excavation work that might cause damages.

These considerations result in the following issues that must be kept in mind while interpreting the data:

1. Some jurisdictions contain more comprehensive data than others. Thus, the damages reported via DIRT are not necessarily a reflection of the actual total damages that take place in a given jurisdiction in a particular year.
2. Changes over time may be due to variations in the number and combination of entities reporting damages, or from actual increases or decreases in the number of damages.

To allow stakeholders to draw firm conclusions about the trends in damage events, two subsets of data were extracted from the DIRT database: damages for substantially reporting states and damages for consistently reporting stakeholders. The reporting states dataset contains reported damages from states at the high end of the spectrum for reporting events via DIRT. This dataset is used to predict total damages for the U.S. in a given year, the results of which are presented in the *Estimating Total Damages* section of this report. The consistently reporting stakeholders dataset is described in detail next.

Consistently Reporting Stakeholders

The consistently reporting stakeholders dataset focuses on entities that have consistently reported events via DIRT over time. Because use of DIRT is voluntary, it is difficult to interpret trends in damages over time because changes may be caused by an increase or decrease in actual damages, or by more or fewer stakeholders employing the database in any given year. Feedback from DIRT users and stakeholders has indicated that year-over-year comparisons at the level of aggregation presented in Table 1 should therefore be undertaken with caution.

³ Although some state's laws and/or rules require reporting all or some specific facility type events to DIRT, compliance may not be 100%.

To allow for year-over-year comparisons with a higher degree of confidence that changes reflect differences in actual damages rather than shifts in reporting, it is useful to examine annual damages reported for the subset of stakeholders that have employed DIRT on a consistent basis. Consistently reporting stakeholders are comprised of those companies that reported into DIRT during 2015, 2016, and 2017. Table 2 presents total reported damages over time along with those from the consistently reporting stakeholders.

Table 2—Reported damages and total damages for consistently reporting stakeholders in Canada and the U.S., over time

	2015	2016	2017
Reported Damages	278,861	317,869	316,442
Reported Damages for Consistently Reporting Stakeholders	275,885	307,336	295,141
Reported Damages Attributed to Consistently Reporting Stakeholders	99%	97%	93%

As shown in Table 2, consistently reporting stakeholders account for the clear majority, albeit a decreasing amount, of reported damages. Subsequent sections employ the consistently reporting stakeholders dataset to demonstrate temporal trends in the DIRT data. Given the high percentage of total reported damages captured by the consistently reporting stakeholders, readers can be confident that the trends over time are a solid representation of changes in actual damages.

A Note About Unknown Data

Consideration was also given to the proportion of any given dataset that was characterized by unknown data entries. In cases where the unknown data was deemed to have an insignificant impact on the overall trend in the data (i.e., the unknown data does not skew overall data trends), it is excluded from the data presented in the report. However, in cases where the unknown data does have a significant impact on the overall trend in the data, it was left in the dataset and is presented in this report along with known data. This is a different approach than used in past years, when all unknown data was excluded from the DIRT report. Including the unknown data where it plays a significant role in the data trend serves two important purposes:

1. It improves transparency about what is known and what is unknown and can highlight the areas where improved reporting will enhance overall understanding of the damages.
2. Suppressing unknown data where it accounts for a significant proportion of reported damages can lead to misinterpretation of overall trends in damages. Allowing unknown data to remain allows the reader to be more cautious when interpreting such variables.

To establish whether to include or exclude unknown data, each dataset was graphed so as to distinguish between the known and unknown data. An example of this is shown in Figure 1, which demonstrates the breakdown of root causes. The figure differentiates between all data (known plus unknown, in blue) and only data with known root causes (green). When the unknown data is filtered out the contribution

of the known causes to the total shifts only slightly. With the unknown data excluded, Failure to Use Hand Tools, Failure to Maintain Clearance, and Facility Marking or Locating Not Sufficient increase by a mere 1–2%. No Notification Made to the One Call Center and Other Excavation Practices Not Sufficient increase as well by just 3–4%.

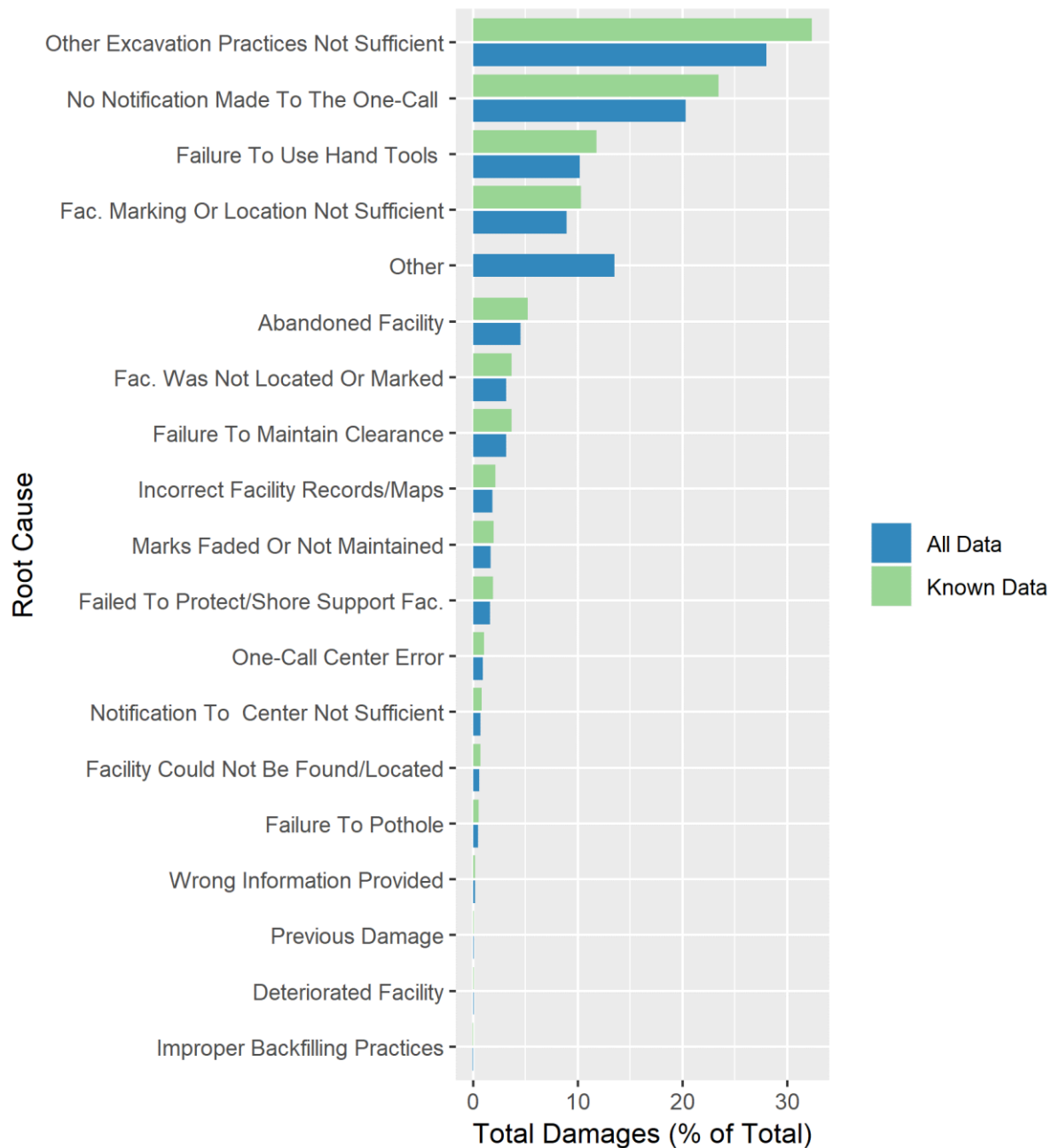


Figure 1- Root cause of reported damages in Canada and the U.S., 2017

Root cause is an example where the unknown data has a relatively insignificant impact on the overall trend in the data. This was also the case for facilities damaged, where most reported damages involved telecommunications with or without the unknown data included. Thus, for root cause and facilities damaged, this report presents only the known data. For the excavator type dataset, unknown data was relatively significant (48%), and so for this dataset it is included in the trends presented in this report.

Data Quality Index

The data quality index (DQI) is a measure of the completeness of DIRT reports. Starting with a theoretical score of 100 (i.e., information is provided for all fields within DIRT), points are subtracted when *unknown, other, or data not collected* are used. This allows stakeholders to identify opportunities to improve reporting in the future. Figure 2 demonstrates the trend in the DQI for 2016 and 2017 across reporting stakeholders. The lowest DQI scores are associated with Excavators (DQI of 49) and One Call Center (DQI of 43). All other DQI scores exceed 50. Note that the average DQI for 2017 is down from 2016 by 5 points (from 68 to 63).

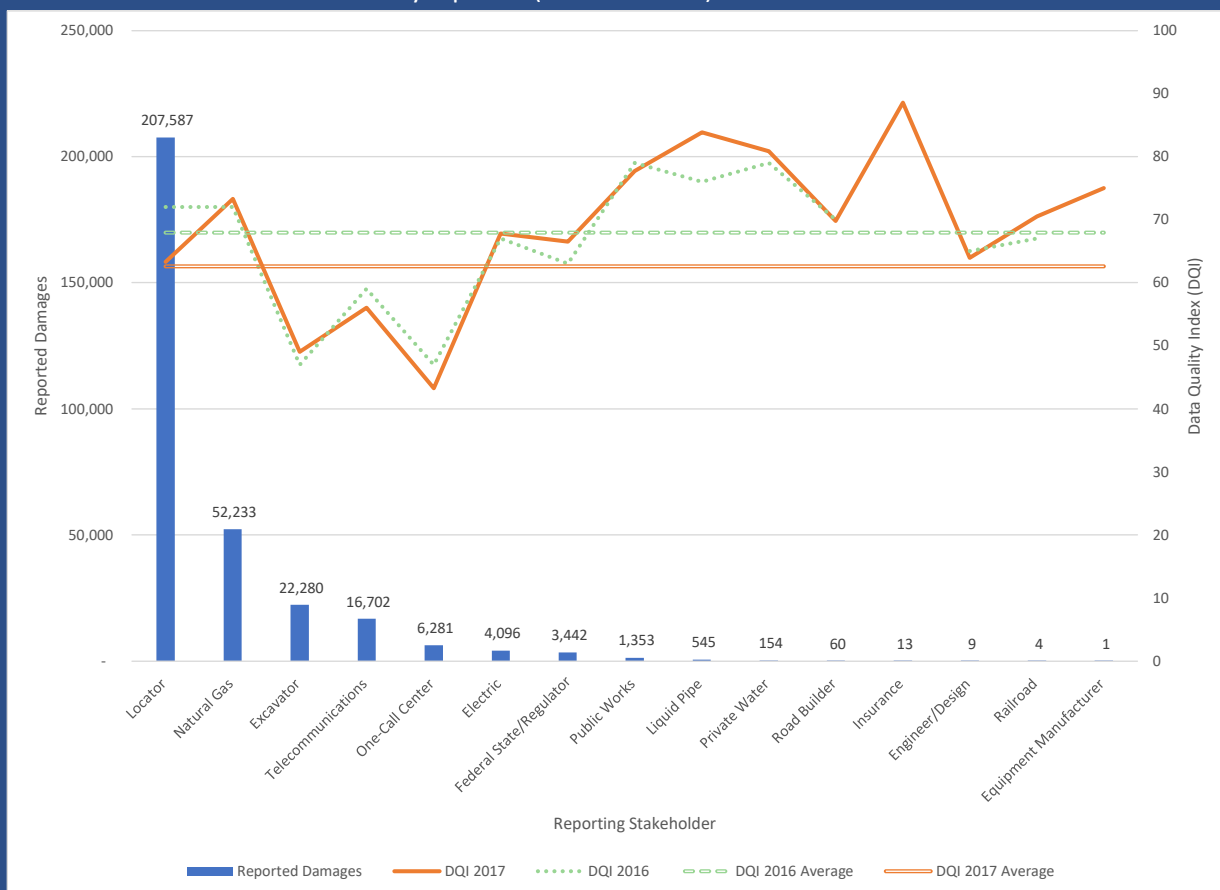


Figure 2-Data Quality Index by Reporting Stakeholder

ESTIMATING TOTAL DAMAGES

Each year, the damage reports entered into DIRT are used to estimate the total number of damages for the U.S. As noted previously, damages are reported to DIRT on a voluntary basis and thus do not necessarily reflect the total number of damages that take place in a given year. A new approach (described in detail in Appendix A) was employed to generate an improved estimate of total damages occurring in the U.S. in 2017. As a result, the 2017 estimate was not directly comparable with the estimates in previous DIRT reports. The new approach was therefore retroactively applied to the 2015 and 2016 datasets.

Substantially reporting states are those that lead in employing DIRT to report their annual damages. A similar subset of the DIRT database has been used in past years' reporting. This year, the definitions and criteria for identifying eligible states were refined to improve confidence in the chosen states. Table 3 lists the 10 qualifying states along with their reported damages over time.

Table 3—Reported damages from substantially reporting states, 2015 to 2017

State	2015	2016	2017
Colorado	12,863	12,660	6,786
Connecticut	597	561	562
Florida	8,570	10,661	21,877
Georgia	20,554	37,562	29,655
Illinois	18,529	21,293	19,256
Kansas	6,403	4,650	5,476
New Mexico	2,227	1,431	1,479
Pennsylvania	7,211	7,983	8,878
Texas	45,624	53,899	45,384
Virginia	1,715	4,273	4,877
SUBSTANTIALLY REPORTING STATES TOTAL	124,294	154,974	144,230
TOTAL DIRT REPORTED DAMAGES	278,861	317,869	316,442
Reported Damages Attributed to Substantially Reporting States	45%	49%	46%

Table 4 presents the estimates from the previous approach (2015 and 2016) and the new approach (2015, 2016, and 2017). With the new approach, the estimated damages for 2017 are 439,000, which lies within an estimated range of approximately 320,000 to 715,000.

Table 4—Key performance indicators for total estimated damages in the U.S., over time

	2015	2016	2017
Total Estimated Damages (U.S.) Previous Approach	317,000	379,000	Not Applicable
Total Estimated Damages Updated Approach	378,000	416,000	439,000
Total Estimated Transmissions	199.9 M	221.9 M	234.9 M
Total Estimated Damages per 1,000 Transmissions Updated Approach	1.89	1.88	1.87
Damages per million dollars of construction spending	0.354	0.351	0.359

The new approach leads to mid-point estimates for 2015 and 2016 that are higher than those published in the DIRT reports for those years. Please note however that while the revised retroactive mid-point estimates are higher than the original estimates, they do fall with the range of those estimates.⁴

A similar approach was used to estimate the total number of one call transmissions. Using data from the one call centers that did submit the information to the CGA's One Call Systems International database (or provided it separately), estimates for the missing one call centers were calculated and added. The net result of these revised estimates is that the ratio of Damages per 1,000 Transmissions is declining slightly each year.

The increased estimates of U.S. damages for 2015 and 2016 are the result of two key factors:

1. A more sophisticated modeling approach that is better suited to the type of data contained in the DIRT database.
2. A refined approach to defining substantially reporting states.

The primary objective of estimating total damages for the U.S. is to demonstrate trends over time. For this reason, it was important to apply the new approach to previous years. While the new approach provides an improved estimate, it is important to note that the updated approach is probably still

⁴ See Exhibit 1 of the 2016 DIRT Report.

underestimating total damages for the U.S. They do, nonetheless, provide a sense of how damages are trending over time. The consecutive years of data also allow for comparisons with other time trend data such as construction spending (Figure 3).

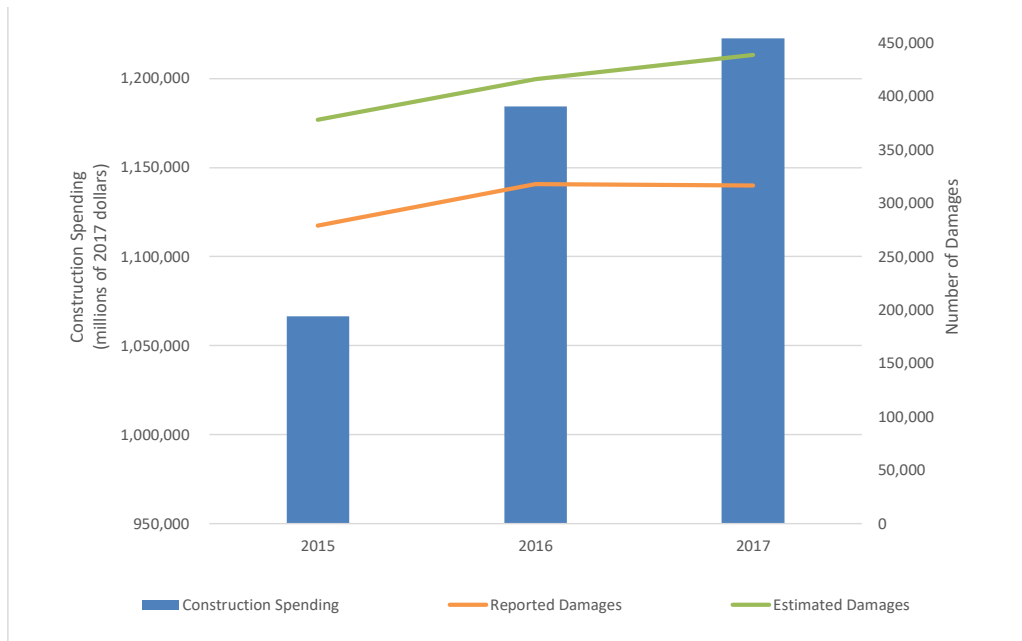


Figure 3—Comparison of reported and estimated damages with construction spending

DATE AND LOCATION OF DAMAGES

The clear majority of reported damages in 2017 occurred during the work week (Monday to Friday). Across all states, 279,760 reported damages occurred during the work week and 26,038 occurred on weekends. The same trend was observed for Canada, with 9,789 reported damages occurring during the work week and 854 on weekends. Figure 4 illustrates the distribution of reported damages by month and day for 2017. The majority of damages occur in the months of June, July, August, and September. In 2017, 50% of the reported damages occurred during these four months. The highest number of damages were reported for the month of August with 11%. For types of excavators excluding from Occupants, more than 90% of damages occur on weekdays. For Occupants, it's approximately 73% weekdays and 27% weekends. Hand Tools are the type of equipment for 13% of damages occurring on weekdays but 24% on weekends. For Backhoes, it's 32% of damages on weekdays and 26% on weekends.

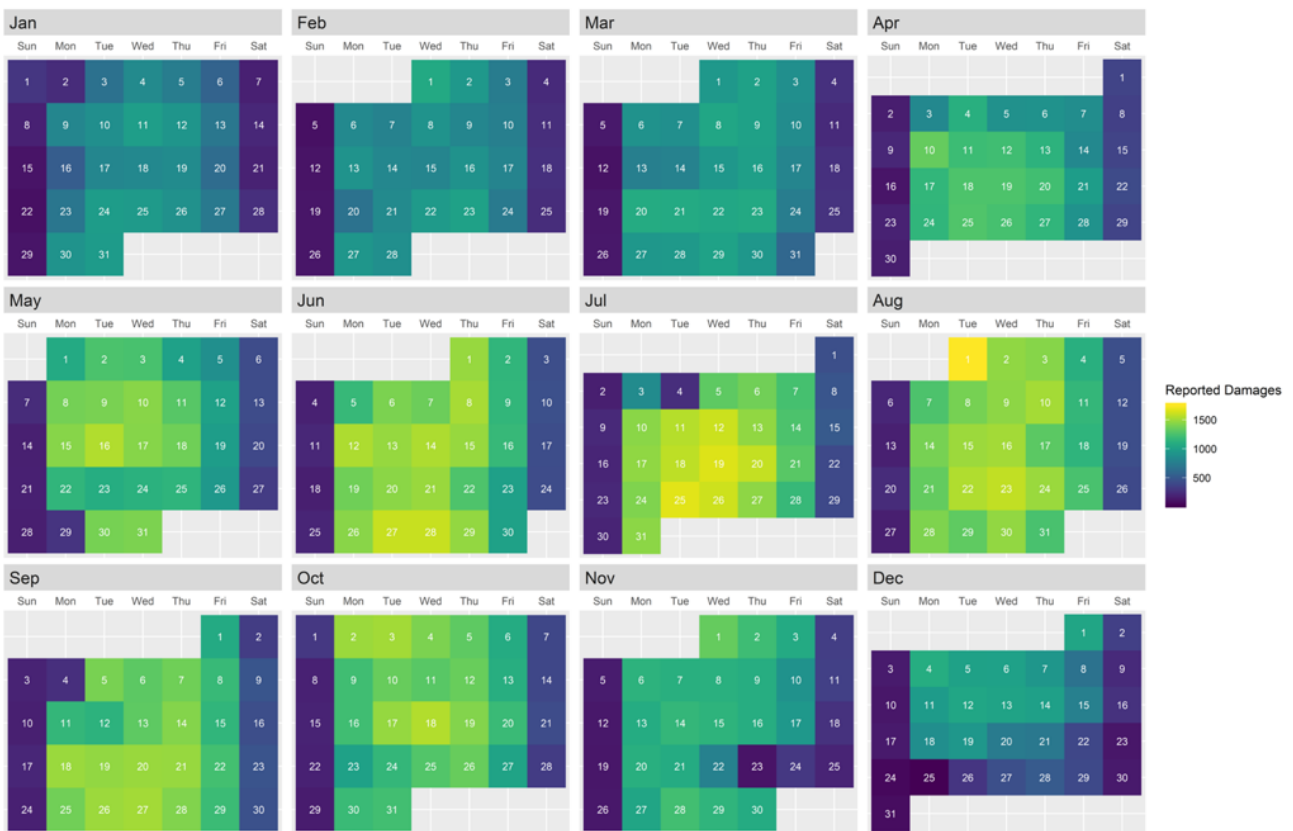


Figure 4—Heat calendar of total damages in Canada and the U.S. by month and date, 2017

Figure 5 displays ranges of damages by location as reported via DIRT. Because participation in DIRT is voluntary and varies by state, the damage ranges indicated may not provide a complete picture of damages and damage prevention efforts. Specifically, higher damages may indicate a higher level of voluntary reporting rather than a higher level of actual damages. As a result, Figure 5 should be interpreted as an indication of which states and provinces are providing damage reports and not an assessment of which are experiencing the most damages.

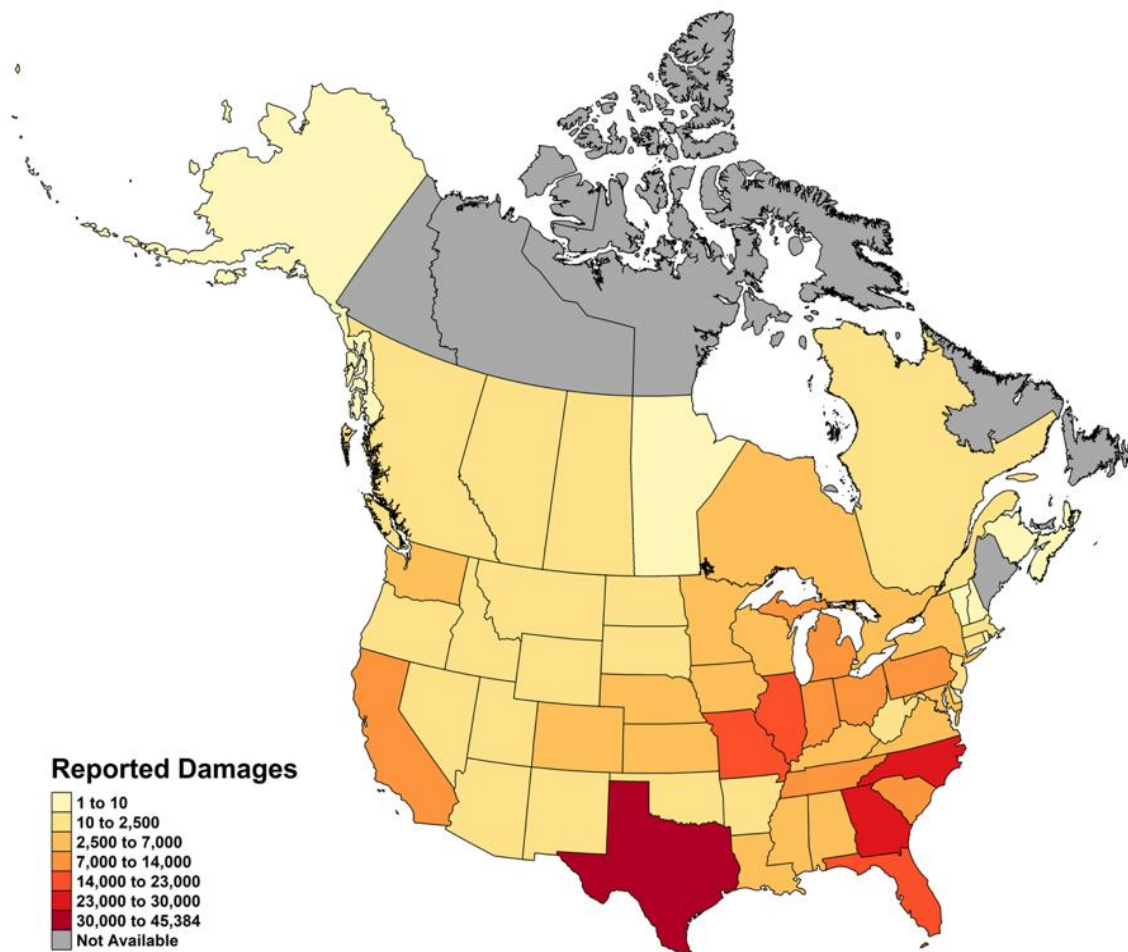


Figure 5—Map of reported damages, 2017

REPORTING STAKEHOLDERS

The reporting stakeholders are the entities collecting the information into DIRT. Note: As part of the revision to the DIRT form effective January 1, 2018, “Reporting Stakeholder” is changed to “Original Source of Event Information.” Figure 6 summarizes damages for 2017 by reporting stakeholders for Canada and U.S. combined. The stakeholder reporting the highest number of damages is Locator (207,587 or 66% of events) followed by Natural Gas (52,233 or 16% of events). See Appendix B for a detailed breakdown of damages by all reporting stakeholders.

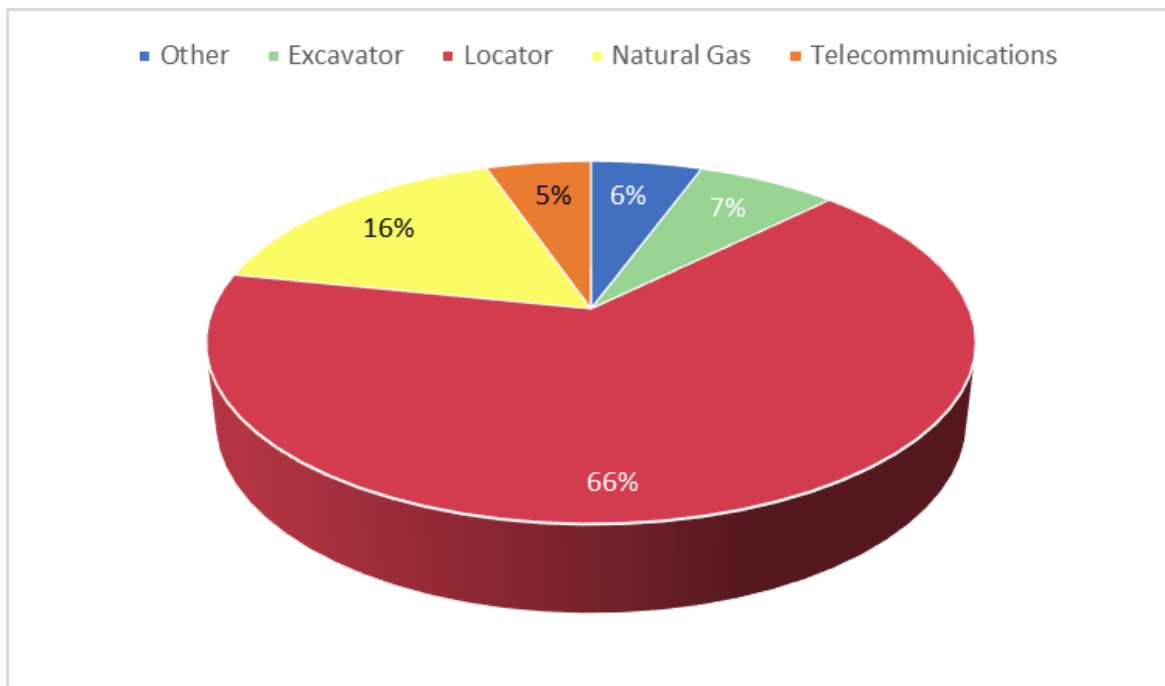


Figure 6—Damages by reporting stakeholders in Canada and the U.S., 2017

Reporting Stakeholder Over Time

To allow for a comparison of reporting stakeholder over time, Figure 7 presents data for consistently reporting stakeholders. As can be seen in this figure, Locator has been by far the most significant reporting stakeholder over the last three years, with year-over-year increases in the number of reported damages. Note: As part of the revision to the DIRT form effective January 1, 2018, One Call and Insurance will be removed as selections.

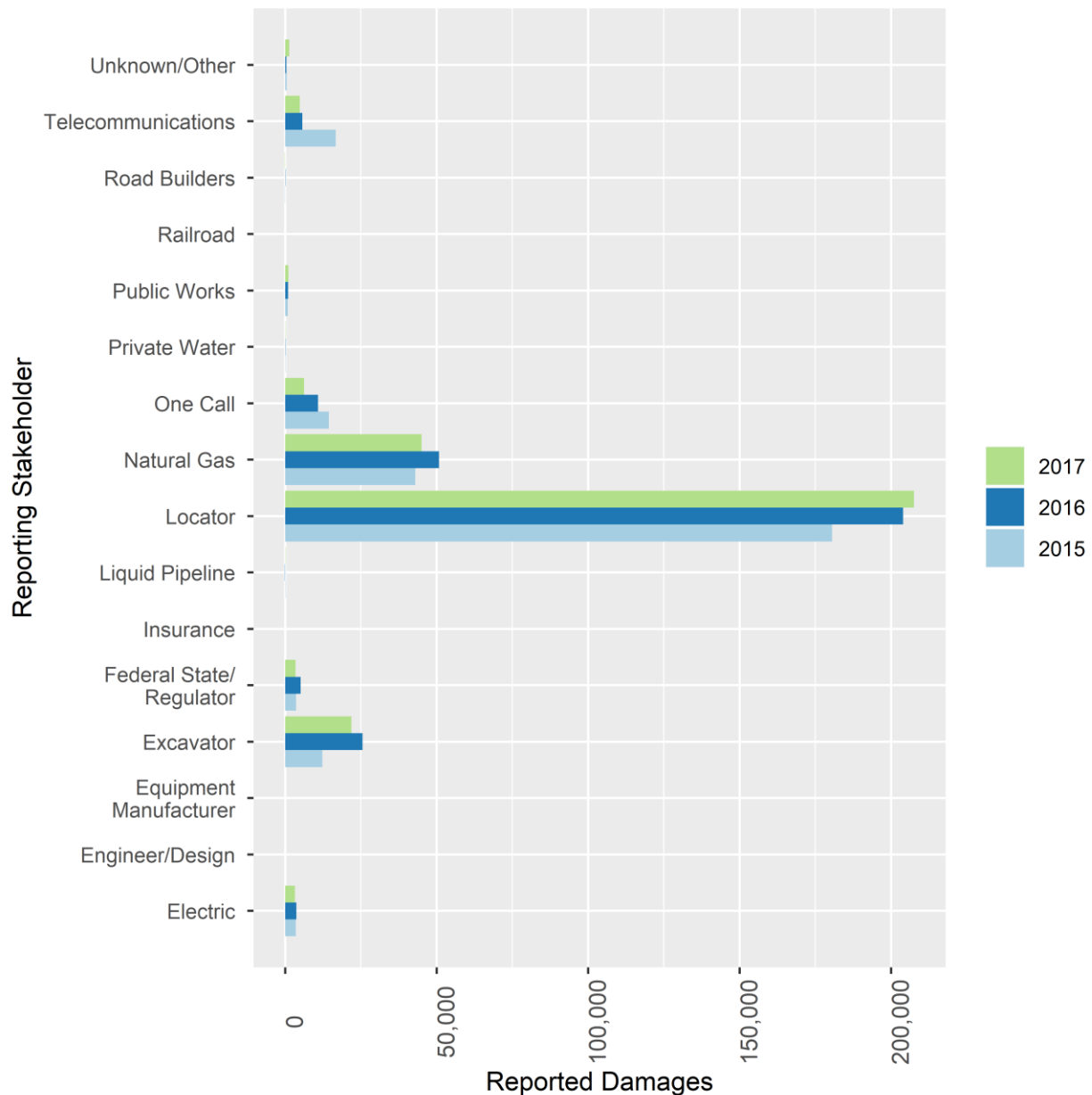


Figure 7—Reported damages by reporting stakeholder for consistently reporting stakeholders in Canada and the U.S., over time

ROOT CAUSE

This section of the report presents data trends for root cause. Because the unknown data related to root cause is relatively small (see *Understanding the Data, A Note About Unknown Data*), the data and trends in this section are centered around the known data.

Figure 8 demonstrates the breakdown of root cause for damage events. The most commonly listed root cause in 2017 was Other Insufficient Excavation Practices⁵ (32%). This was followed by No Notification Made to the One Call Center (24%).

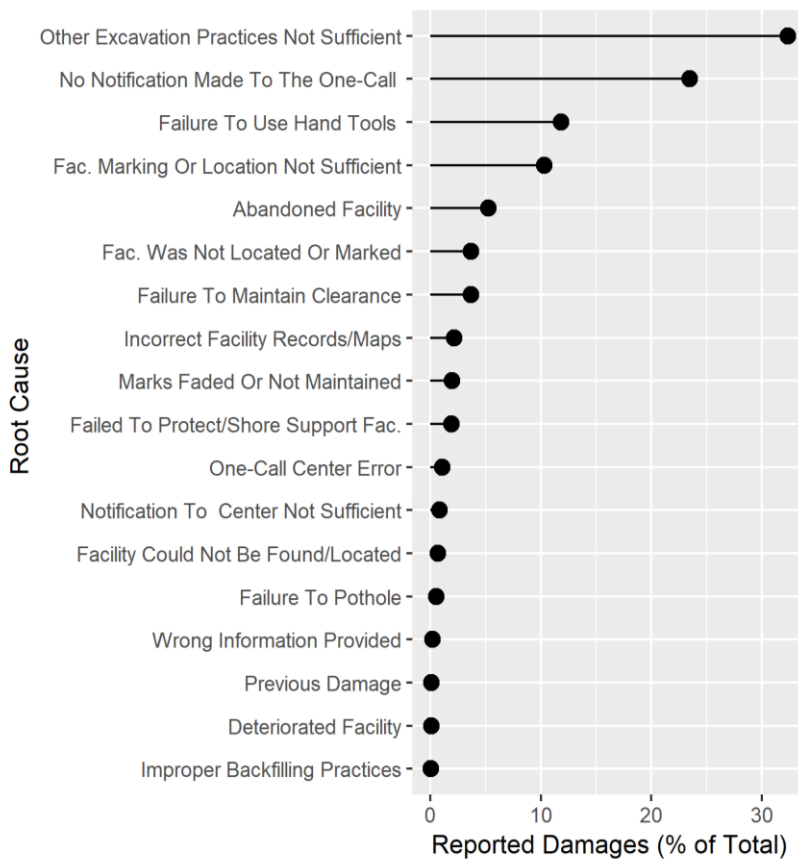


Figure 8—Reported damages by root cause, known data, in Canada and the U.S., 2017

⁵ This root cause is intended to be a last resort after considering the other more specific excavation-practice choices, such as Failure to Maintain Clearance, Failure to Pothole, or Marks Faded or Not Maintained.

Root Cause by Group

To provide a higher-level overview of the root causes, the Data Committee groups root causes into major groups as per Table 5, demonstrating that the leading root cause group is Excavation Practices Not Sufficient. This group accounts for 142,980 damages. See Appendix C for grouping definitions.

Table 5—Reported damages by root cause group, known data, in Canada and the U.S., 2017

Root Cause Group	Total Damages
Excavation Practices Not Sufficient	142,980
Notification Not Made	64,189
Notification Practices Not Sufficient	5,645
Locating Practices Not Sufficient	46,056
Miscellaneous	14,758
Total Damages ⁶	273,628

The significant contribution of Excavation Practices Not Sufficient to total damages is also demonstrated in Figure 9. Over half of the plot is attributed to this root cause group.

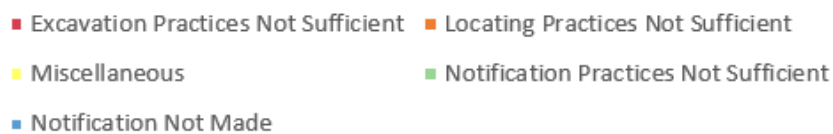


Figure 9—Reported damages by root cause group, known data, in Canada and the U.S., 2017

⁶ Total reported damages (after consolidating multiple records of the same event) were 316,442, of which 42,814 had an unknown for root cause, leaving 273,628 with known root causes.

Root Cause by Reporting Stakeholder

Figure 10 shows some significant differences in the root cause group percentages by reporting stakeholder (with total damages ($n = xx$) by reporting stakeholder labeled at the top of the figure). When interpreting the graph, this number should be considered. Where n is low, the distribution of root causes by that reporting stakeholder provides little insight because the number of reported damages is insignificant. For instance, the number of damages provided by Engineer/Design, Equipment Manufacturers, Insurance, Railroad, and Road Builders are likely too small to draw any solid conclusions. Figure 10 demonstrates that Natural Gas and Telecommunications have very similar distributions. For Excavators, Locating Practices Not Sufficient is by far the most reported root cause group, whereas for Locators it's much lower. One call centers also report a relatively high percentage of Locating Practices Not Sufficient. This may be caused by several one call centers that take "damage tickets" from excavators and submit them as DIRT reports.

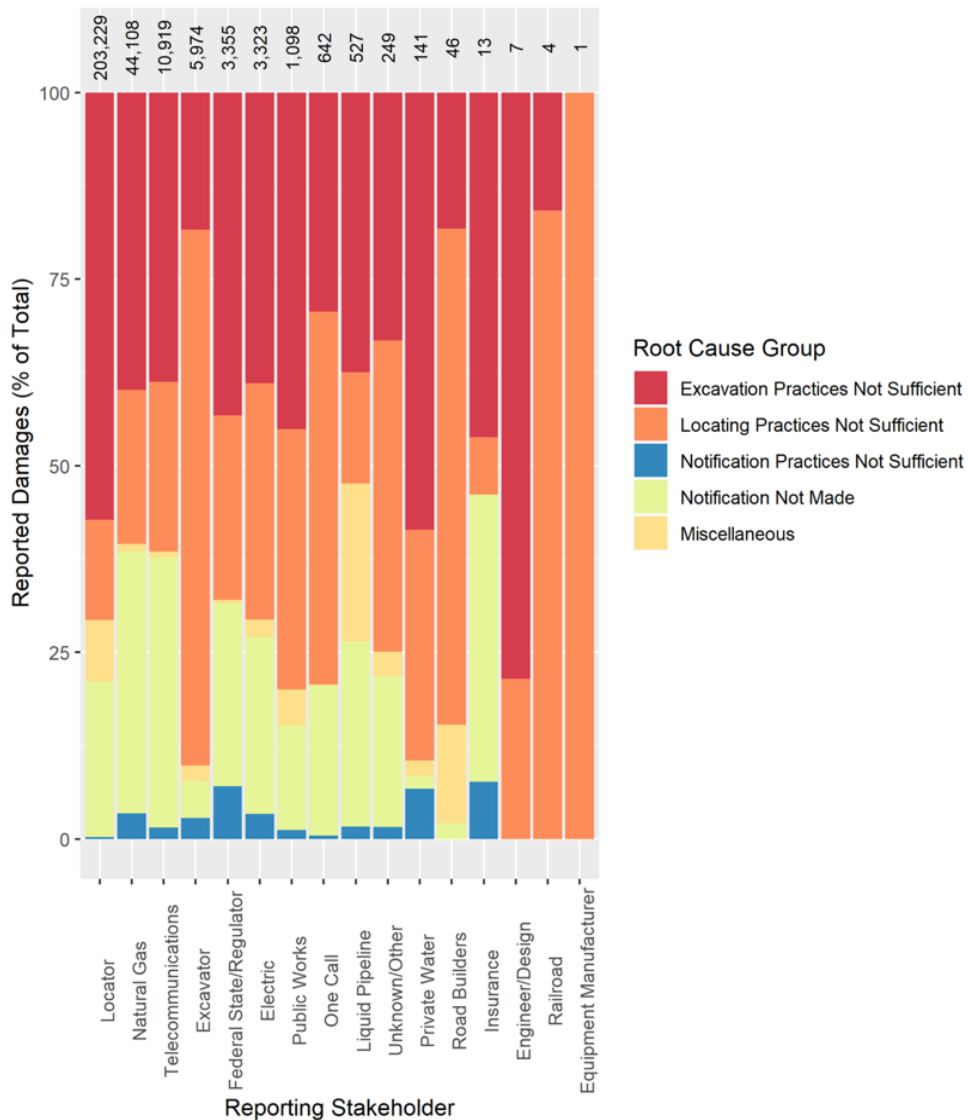


Figure 10—Root cause groups to total damages by reporting stakeholder, known data, in Canada and the U.S., 2017

Root Cause Over Time

To allow for a comparison over time, Figure 11 presents root cause groups for consistently reporting stakeholders. Here, both known and unknown data are presented. The most frequently cited root cause groups in the last three years are Notification Not Made and Excavation Practices Not Sufficient. Although Excavation Practices Not Sufficient declined as a root cause between 2016 and 2017, Notification Not Made increased. It is encouraging that Unknown/Other continues to trend downward.

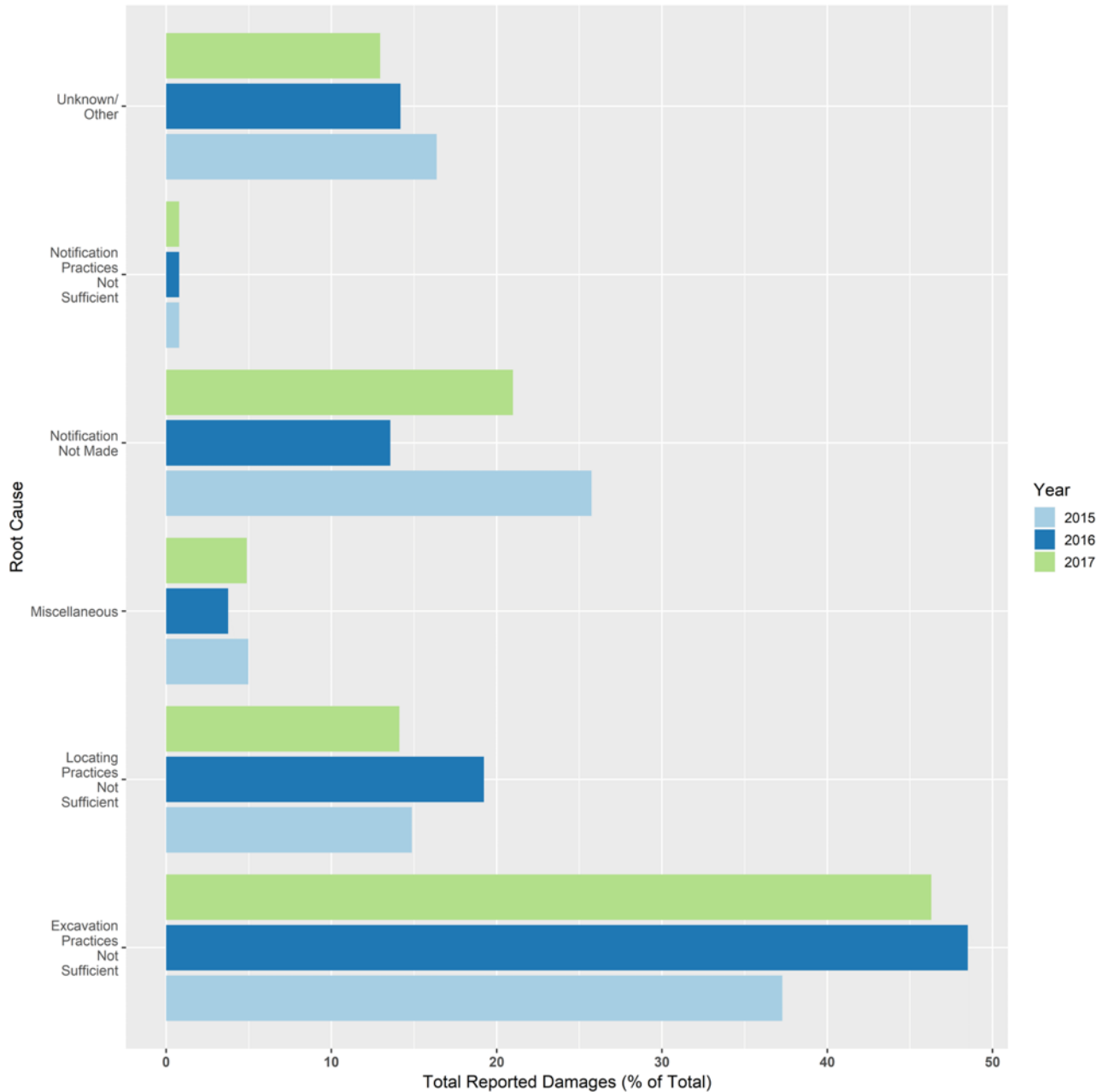


Figure 11—Root cause by group for consistently reporting stakeholders, in Canada and the U.S., over time

The Notification Practices Not Sufficient group covers events where an 811 notice was made (or attempted) but something went wrong, such as a wrong description of the work site that led to no marks at the actual work site, or an excavator did not provide sufficient advance notice in accordance with the local rules or began work before the marks were completed. These typically account for around 1% of the total damages. As part of the revision to the DIRT form effective January 1, 2018, the root causes are revamped to more easily capture such scenarios.

Because the total must always add to 100%, a decrease in one group will be offset by an increase in another. It appears that the distribution of root cause groups for 2017 is similar to that of 2015 and prior years, and 2016 may have been an anomaly, especially regarding Notification Not Made.

Past DIRT reports can be accessed at

<http://commongroundalliance.com/media-reports/dirt-reports>

EXCAVATOR TYPE

This section describes the type of excavator, type of work performed, and type of equipment involved in damages. Figure 12 presents damage information by excavator type clearly demonstrating the significant involvement of Contractors (32%). The high number of unknowns is also obvious at 54%. This is an indication of the strength of the data for excavator type, which, when compared to root cause data, appears to be relatively more uncertain.

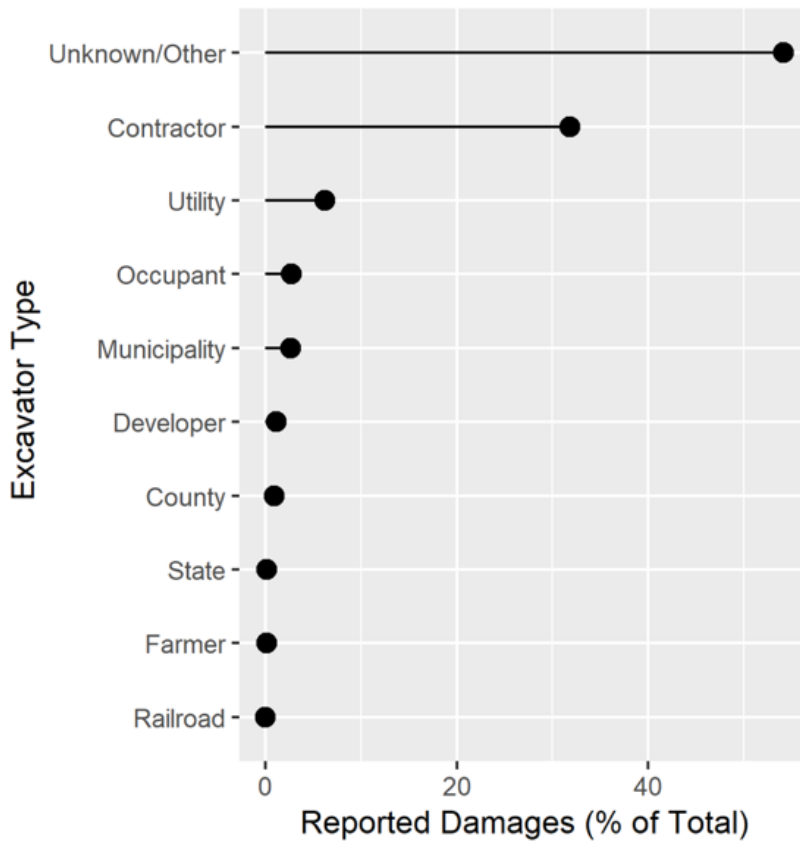


Figure12—Total damages by excavator type, all reported data, in Canada and the U.S., 2017

Because of the significant contribution of unknown data to the excavator dataset, in the sections below, unknown excavator type data is included in the presentation of the data unless otherwise noted.

Excavator Type by Type of Work Performed and Equipment Used

For this section of the report, data for excavator type, work performed, and excavation type (i.e., equipment used) was cross-tabulated with and without unknown data. Appendix D shows the top 20 combinations of excavator type, work performed, and equipment used ranked by number of reported damages. The appendix highlights the large proportion of unknown data in the excavator dataset (120,152 damages in the DIRT database are associated with an unknown excavation type). Table 6 demonstrates the top 10 combinations of excavators, work performed, and equipment used, excluding combinations with one or more unknown data points. The leading combinations with known data are Contractors doing Sewer or Water work using Backhoes/Trackhoes.

Table 6—Top 10 combinations of excavator, work performed, and equipment used, known data, in Canada and the U.S., 2017

Excavator	Work Performed	Equipment Used	Reported Damages
Contractor	Water	Backhoe/Trackhoe	4,812
Contractor	Sewer	Backhoe/Trackhoe	4,624
Contractor	Cable TV	Trencher	2,555
Contractor	Water	Trencher	2,376
Contractor	Electric	Backhoe/Trackhoe	2,262
Contractor	Sewer	Trencher	2,219
Contractor	Natural Gas	Trencher	2,104
Contractor	Natural Gas	Backhoe/Trackhoe	2,056
Contractor	Fencing	Auger	1,709
Contractor	Bldg. Construction	Backhoe/Trackhoe	1,627

Figure 13 demonstrates the relationship between excavator and work performed groups graphically. See Appendix C for grouping definitions. The significant number of damages attributable to Contractors across a range of work performed is evident as is the significant number of damages associated with unknown excavators.

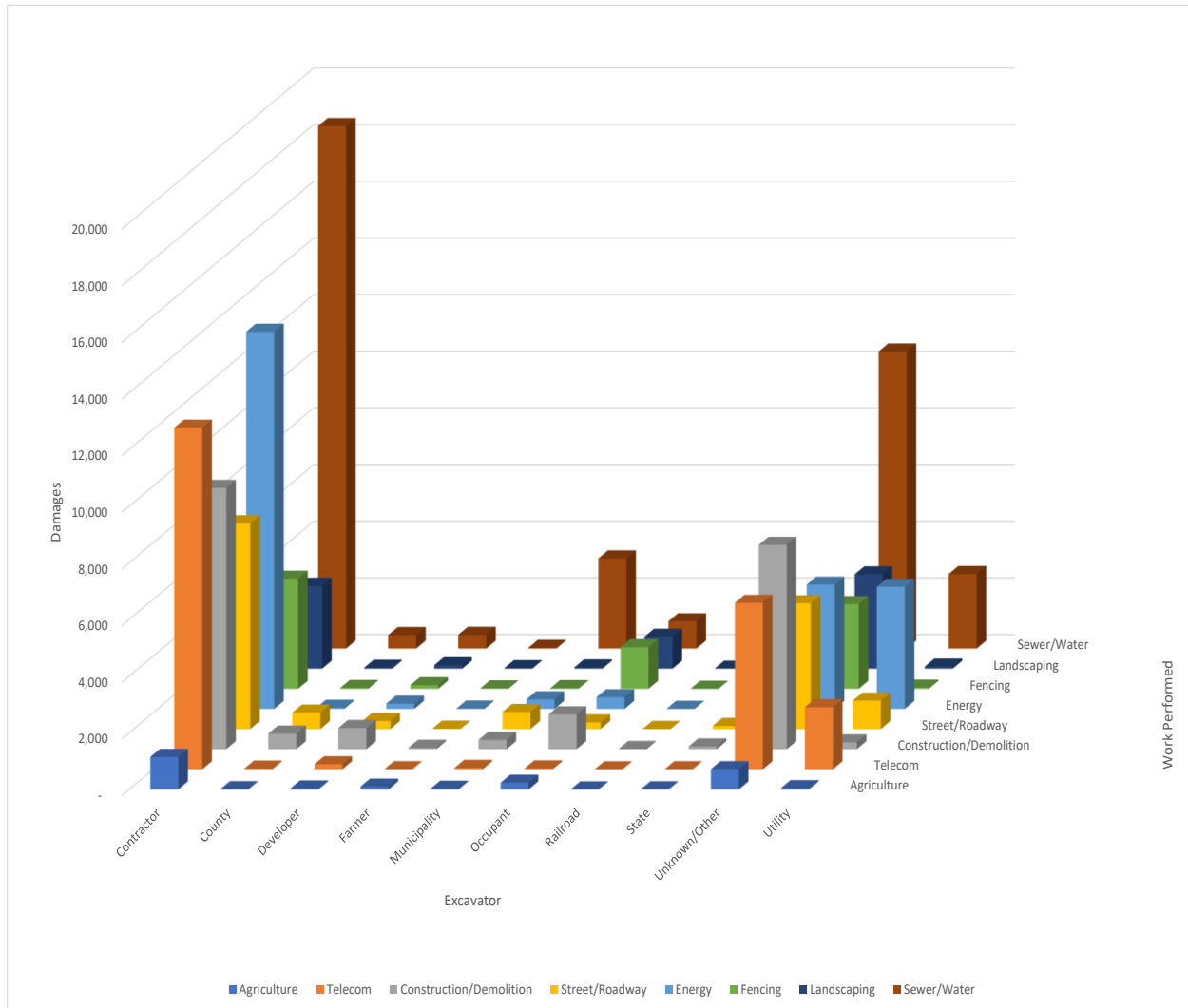


Figure 13—Reported damages by excavator and work performed in Canada and the U.S., 2017

The relationship between type of equipment used by excavators can also be examined graphically (Figure 14). A similar trend can be seen here, with a significant number of damages attributable to Contractors across a range of equipment types.

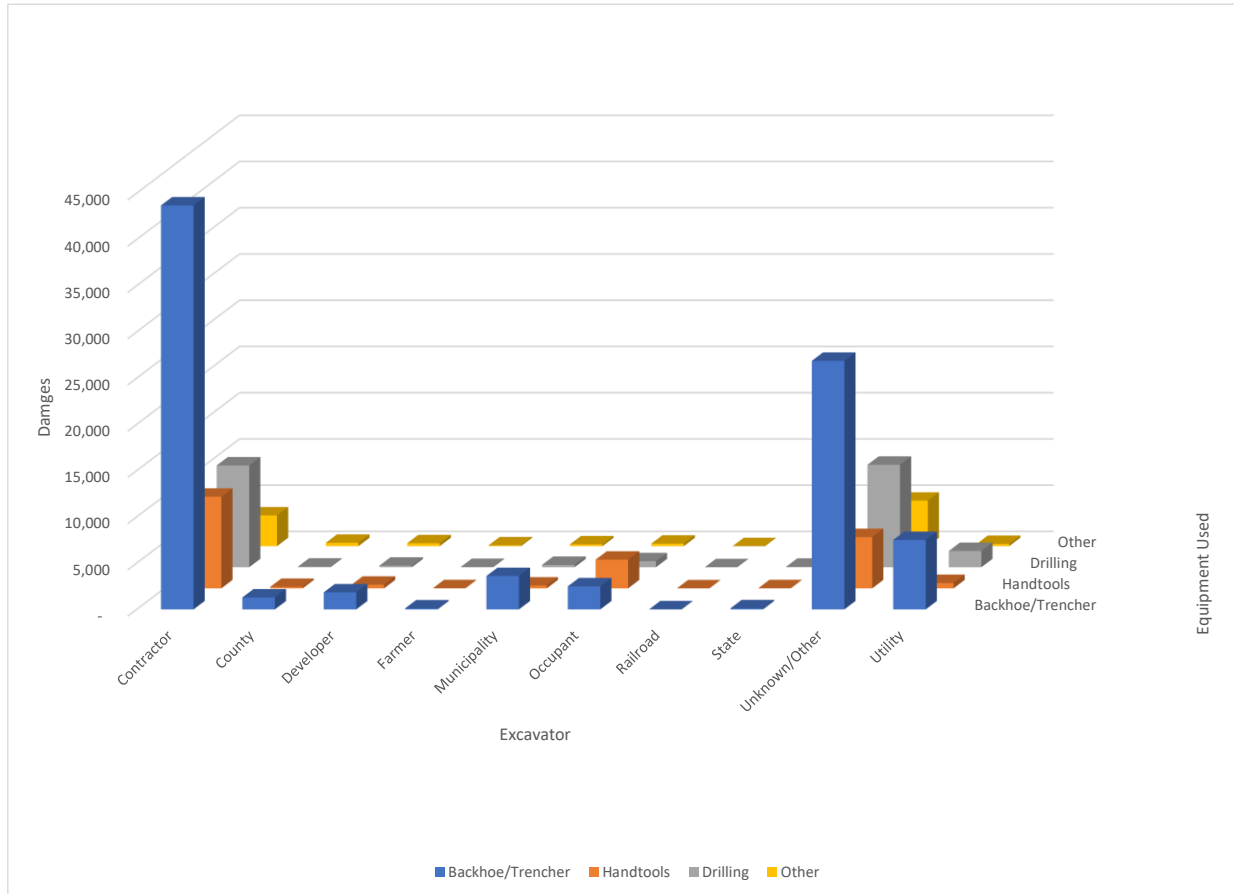


Figure 14—Reported damages by excavator and equipment used in Canada and the U.S., 2017

Excavator Type by Root Cause

Figure 15 shows the root cause groups by type of excavator involved. As can be seen in the figure, Excavation Practices Not Sufficient (shown as the red bars) is the leading cause of damages for most excavator types in 2017.

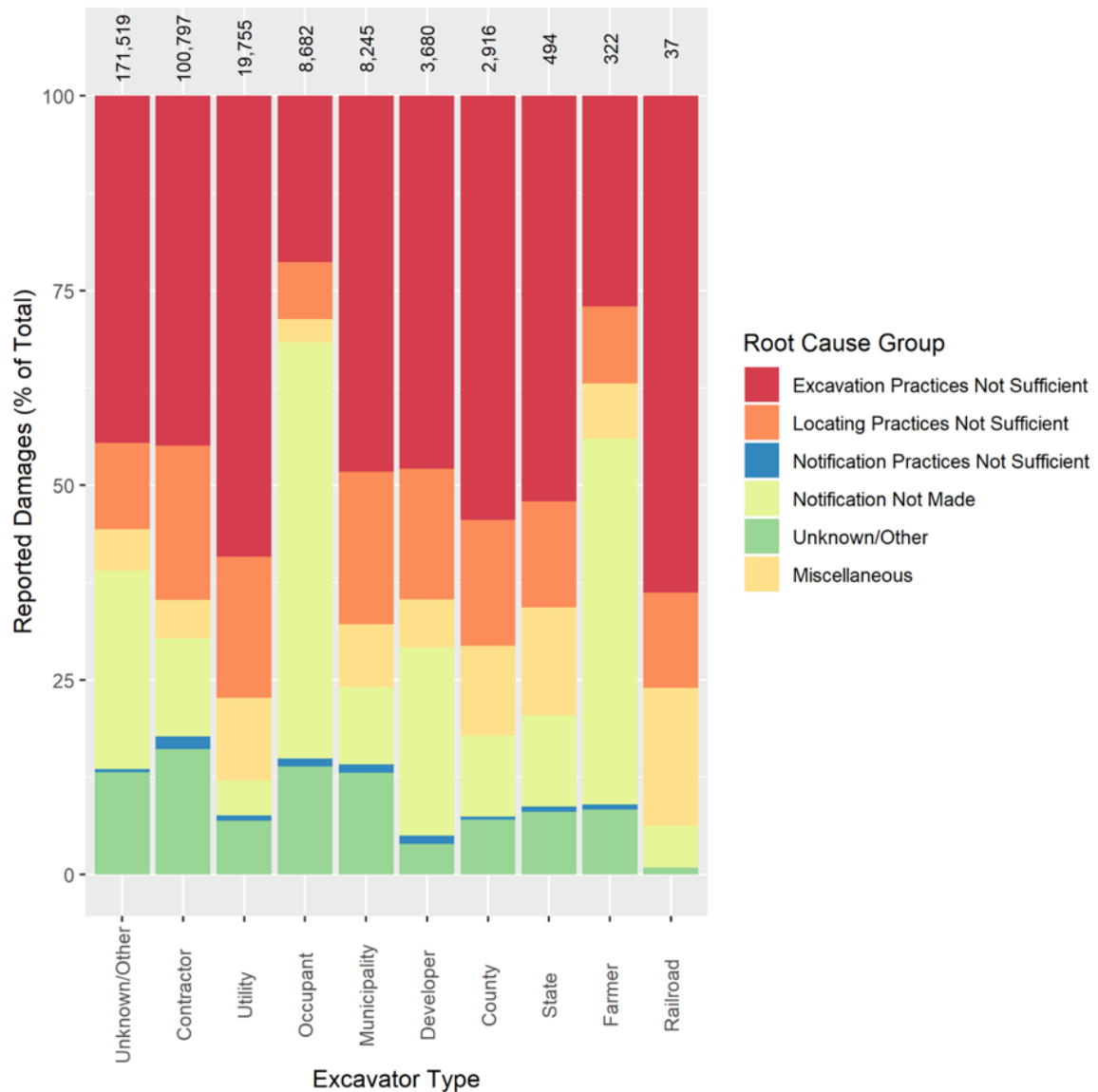


Figure 15—Damages by excavator type and root cause group, all reported data, in Canada and the U.S., 2017

Excavator Type Over Time

Figure 16 shows the trend in damages by excavator type over time, focusing on consistently reporting stakeholders. Between 2015 and 2017, Contractor and Unknown/Other have remained the main excavator types with the contribution of the unknown data increasing from 2016 to 2017 and Contractor declining over the same period.

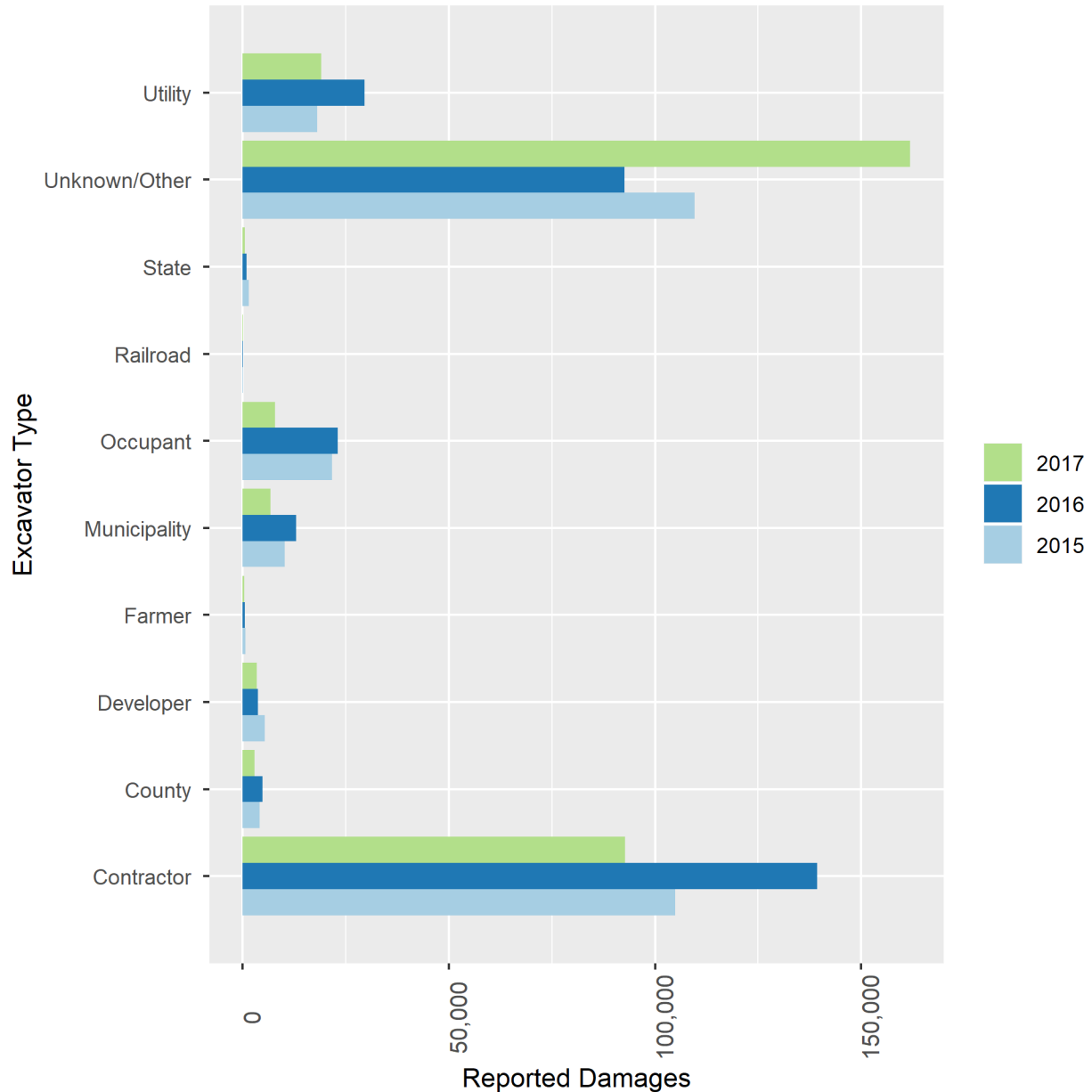


Figure 16—Damages by excavator type for consistently reporting entities in Canada and the U.S., 2015 to 2017

FACILITIES AFFECTED AND DAMAGED

Figure 17 shows reported damages by facility damaged for known data (unknown data is excluded due to the relatively low contribution—about 5% of all reported damages). In 2017, the most commonly damaged facility was Telecommunications (49%). This was followed by Natural Gas (28%) and Cable Television (11%).

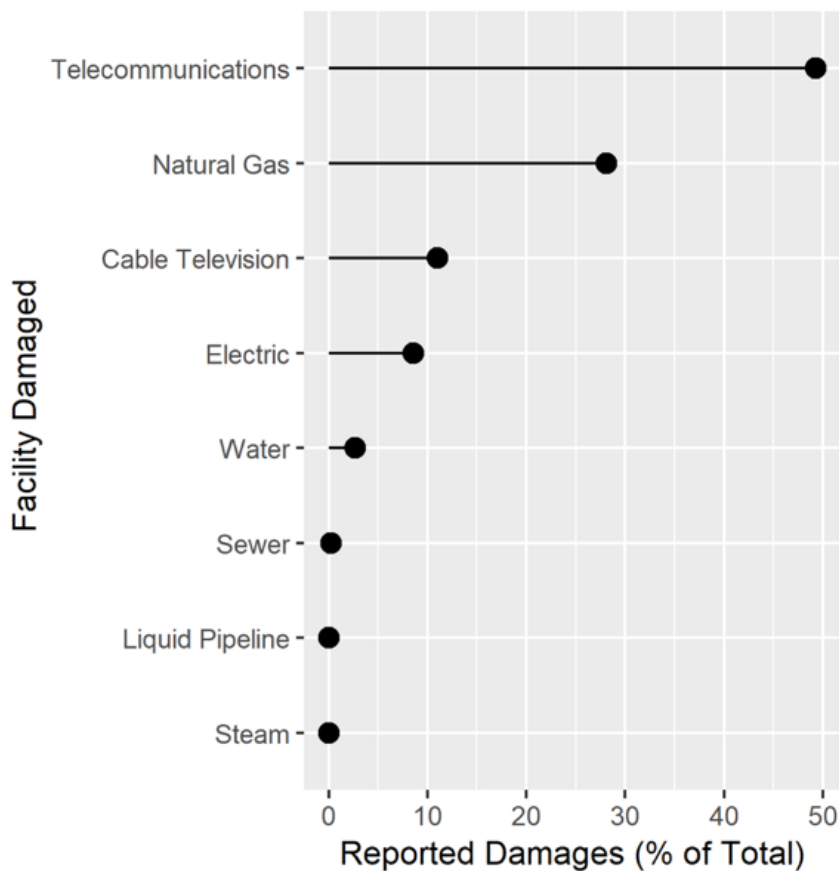


Figure 17 - Reported damages by facility damaged, known data, in Canada and the U.S., 2017

The type of affected facilities includes Distribution, Service Drop, Transmission, and Gathering. Figure 18 demonstrates the relationship between facilities affected and facilities damaged. The majority of reports involve Telecommunications and Natural Gas Service/Drops and Distribution.

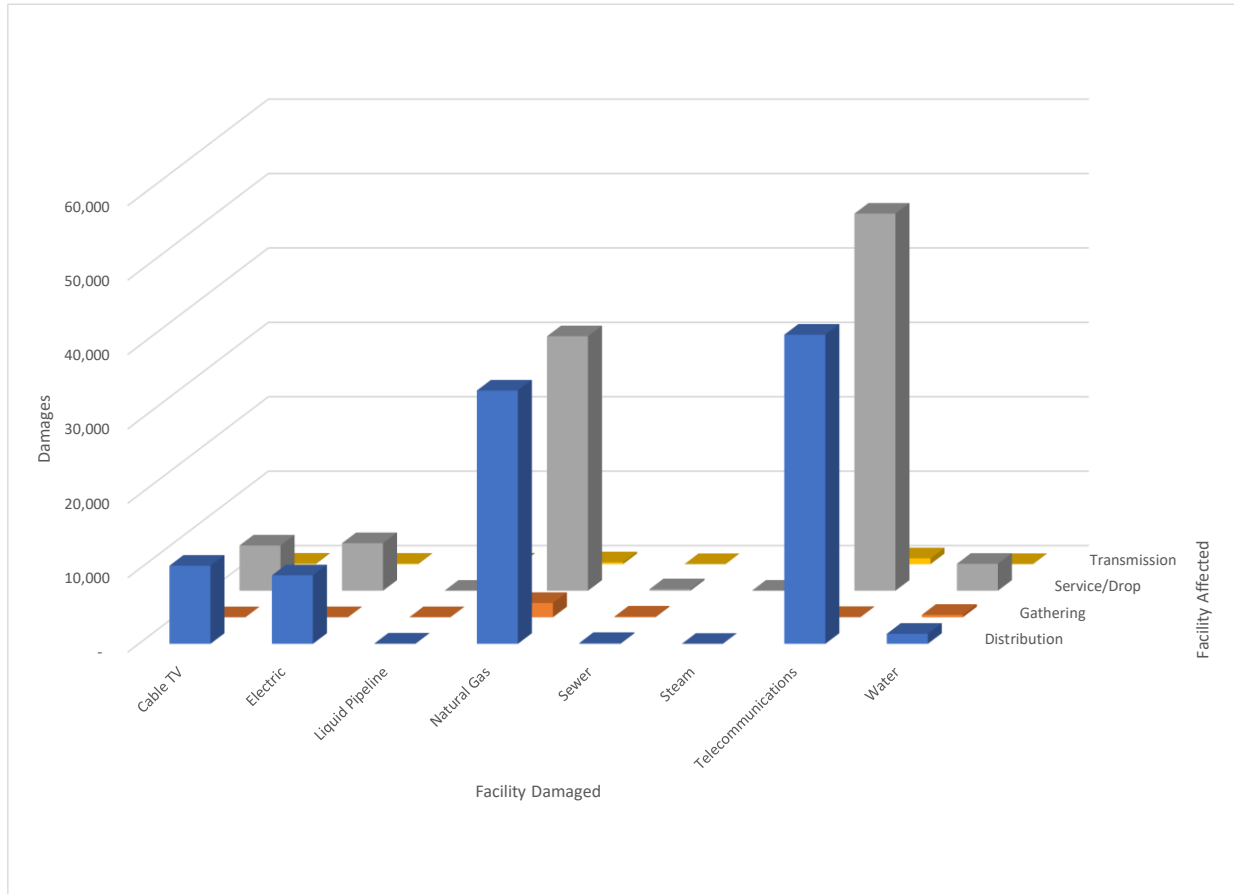


Figure 18 - Reported damages by facility damaged and facility affected, known data, in Canada and the U.S., 2017

Facilities Damaged by Reporting Stakeholder

The type of facility damaged varies by reporting stakeholder. Excavators report 91% (10 of 11) of damages to Steam, 50% of damages to Sewers, 30% of damages to Water, and 10% of damages to Electric Facilities. Locators report 81% of damages to Telecommunications and Cable Television, 69% of damages to Electric Facilities, 50% of damages to Water, and 33% of damages to Natural Gas Facilities. Liquid Pipeline and Natural Gas reporting stakeholders do the most self-reporting of their own damaged facilities. Liquid Pipeline stakeholders entered 74% of the damages to Liquid Pipelines, while Natural Gas stakeholders reported 59% of the damages to Natural Gas Facilities.

Facilities Damaged by Root Cause

Figure 19 demonstrates the relationship between damaged facilities and root cause. Excavation Practices Not Sufficient is the dominant root cause for most damaged facilities (Cable Television, Natural Gas, Electric, Telecommunications, Water). For Liquid Pipelines, Notification Not Made is the dominant root cause.

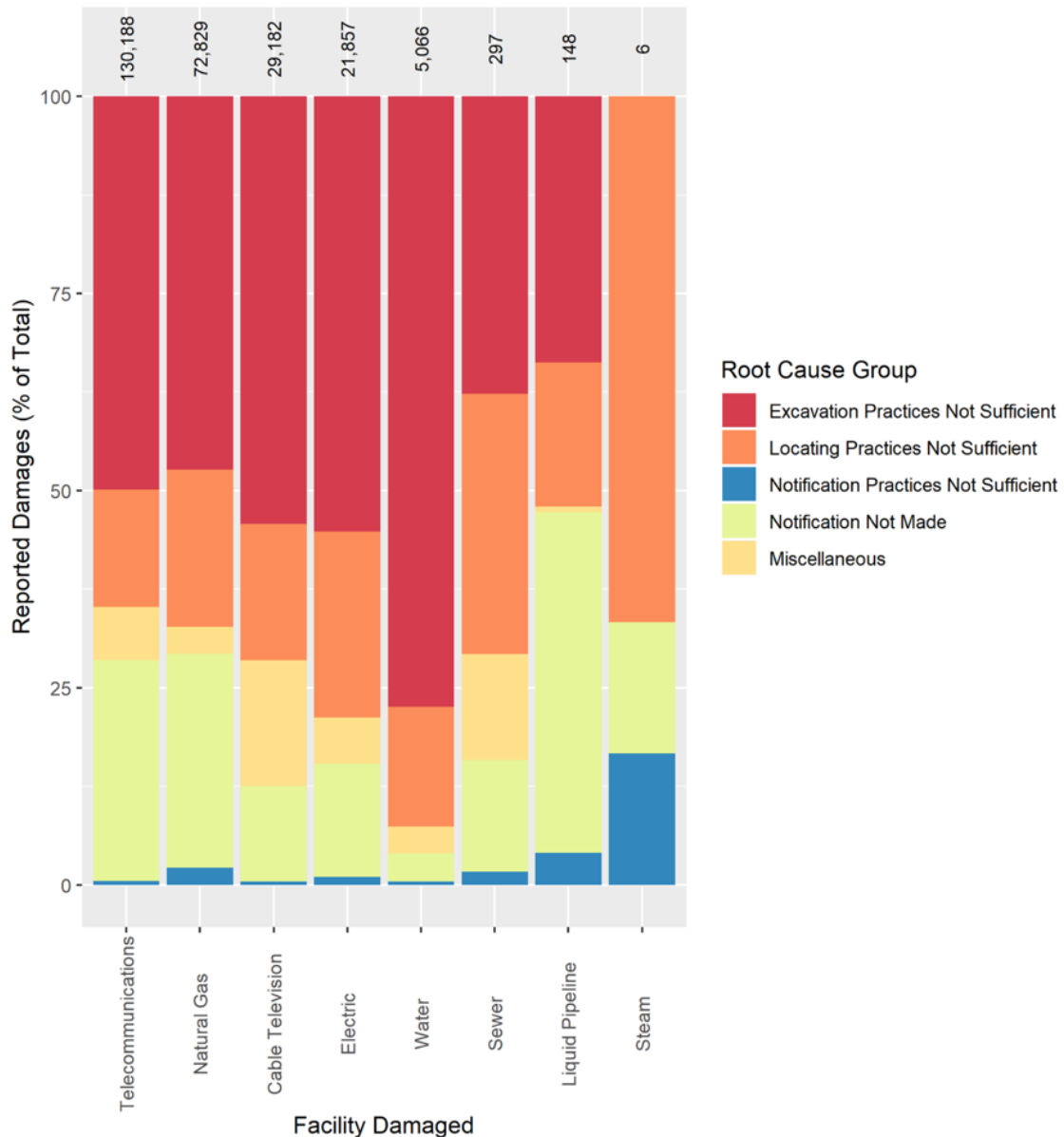


Figure 19—Reported damages to facilities damaged by root cause, known data, in Canada and the U.S., 2017

Facilities Damaged Over Time

Facilities damaged for consistently reporting stakeholders over time is presented in Figure 20. Here, known and unknown data are presented. The figure demonstrates the significant contribution of damages to Telecommunications and Natural Gas in the last three years, with an increase in reported damages to Telecommunications between 2016 and 2017 and a decrease in reported damages to Natural Gas over the same period. The decline in the contribution of unknown data between 2016 and 2017 is a promising trend.

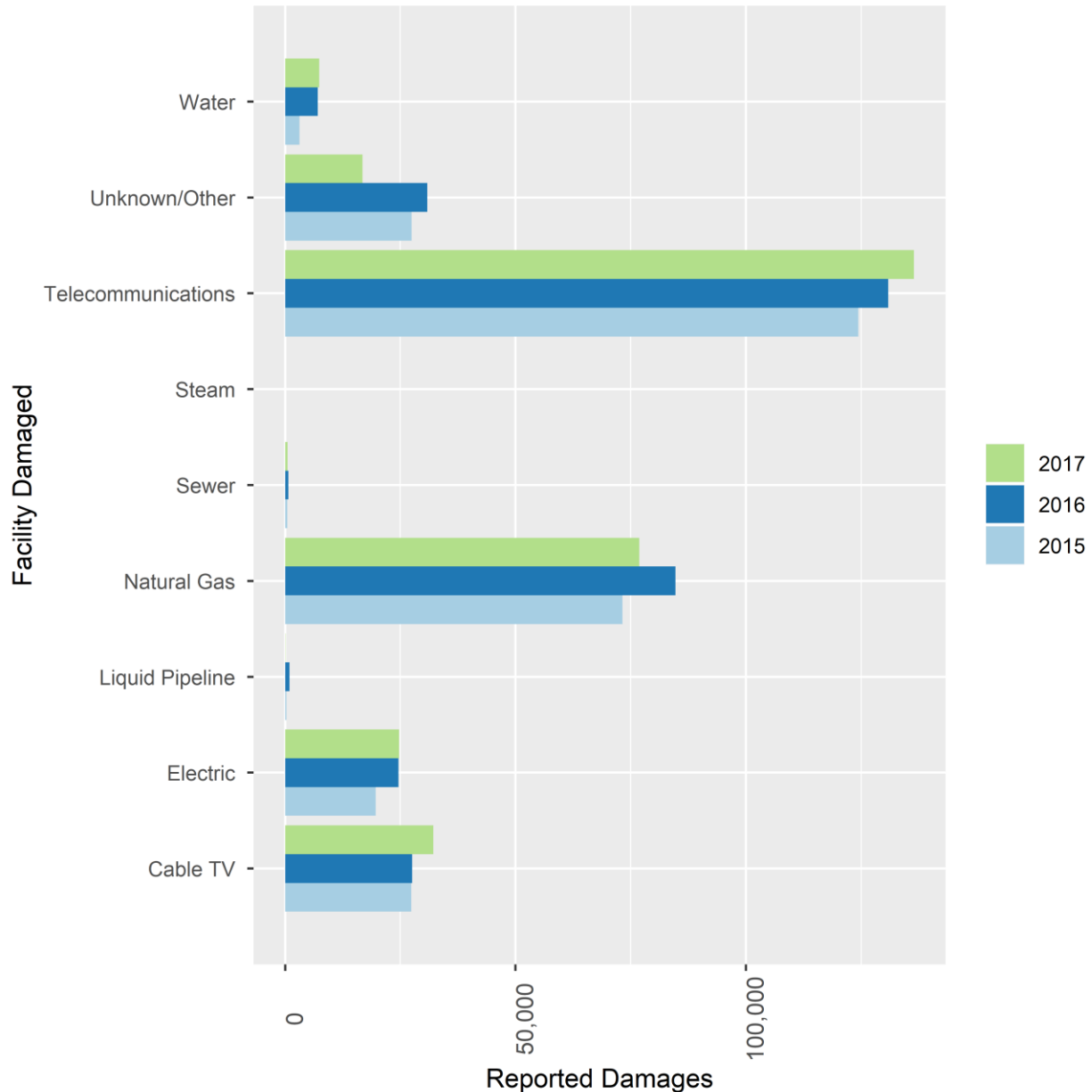


Figure 20—Reported damages by affected facilities for consistently reporting entities, in Canada and the U.S., 2015 to 2017

CALL BEFORE YOU DIG AWARENESS

Each year a national survey is conducted to test the use and awareness of call before you dig (CBYD), including 811, services. The survey focuses on census regions within the U.S. as shown in Figure 21.

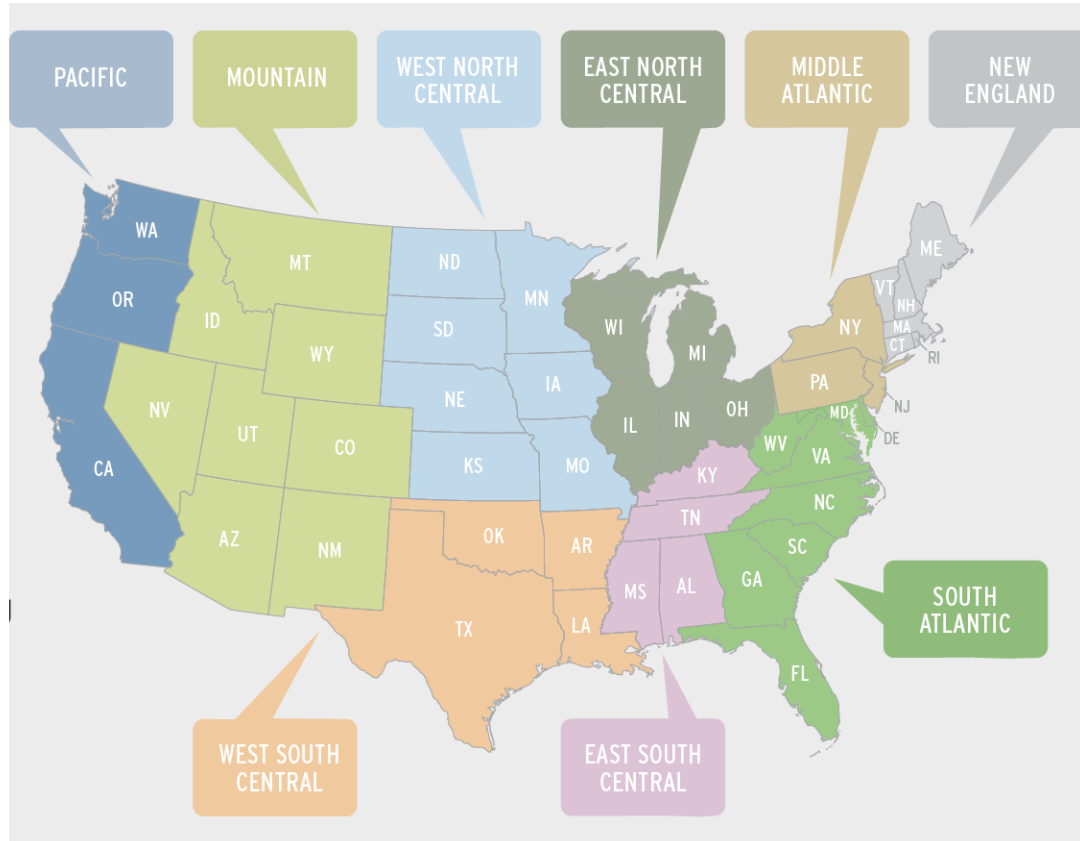


Figure 21—Census regions used in the annual call before you dig survey

This section of the 2017 DIRT report considers the trends in CBYD use and awareness from the 2017 and 2018 surveys in relation to reported damages on a regional basis. Figure 22 presents survey results, along with the trend in reported damages for residential stakeholders (excavator type labeled Occupants in the DIRT database). This is the most relevant stakeholder group in relation to the survey, which is focused on the general population and is thus unlikely to capture a high proportion of damage prevention industry stakeholders.

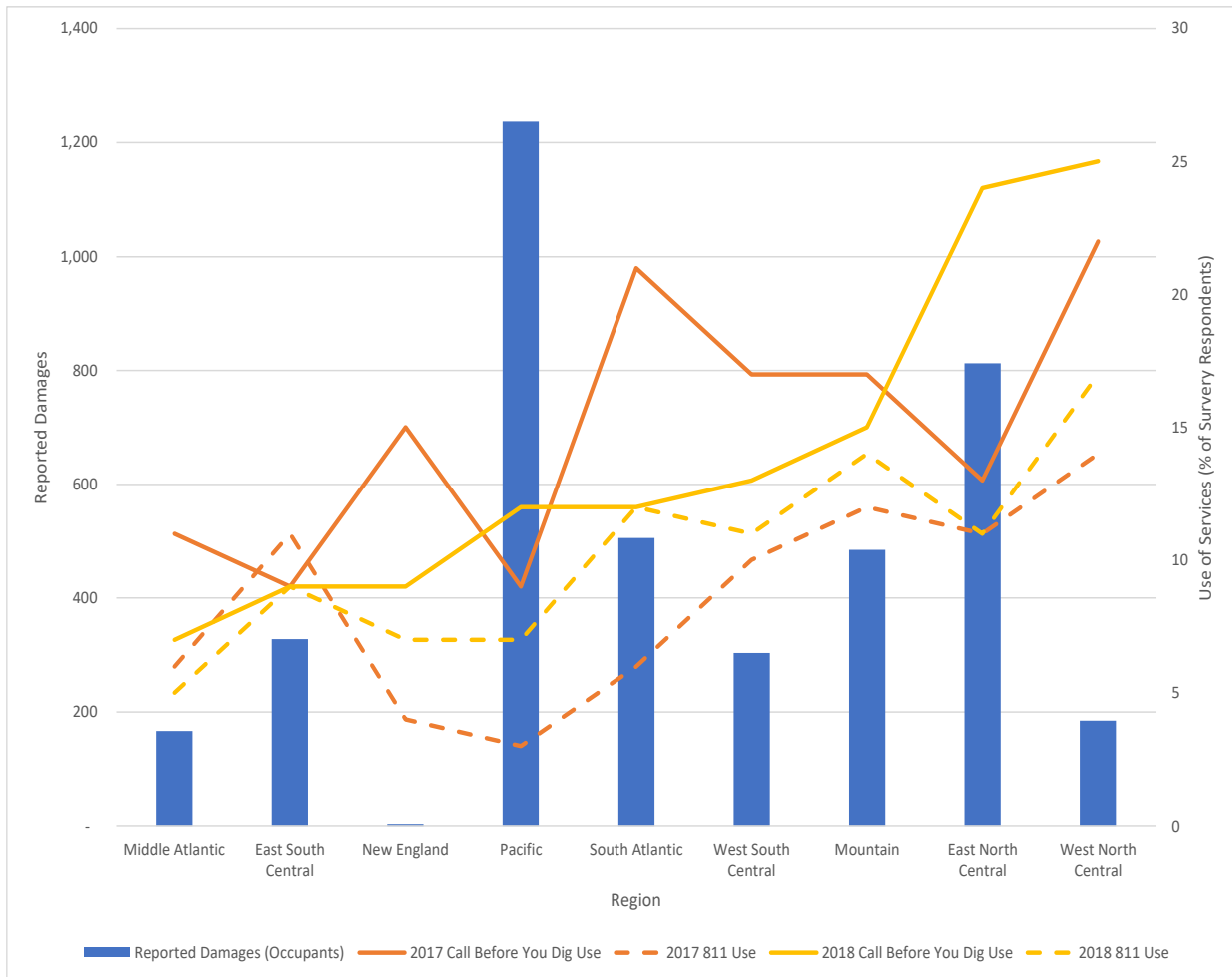


Figure 22—Use of CBYD and 811 services in 2017 and 2018 in relation to 2017 damages with Occupant as excavator type

Ideally, one would like to see an inverse relationship between damages and use of CBYD services; the lower the damages, the higher the use of CBYD services and vice versa. Such a relationship is indeed observed in several census regions (i.e., Pacific, South Atlantic, West North Central, and West South Central).

Figure 23 demonstrates survey results for awareness of CBYD services in relation to damages due to Notification Not Made. Here again one would hope to see an inverse relationship between the two sets of variables, such that lower damages due to Notification Not Made correlate with higher awareness of CBYD services, and vice versa. This relationship appears to exist in West North Central, East South Central, West South Central, and Middle Atlantic.

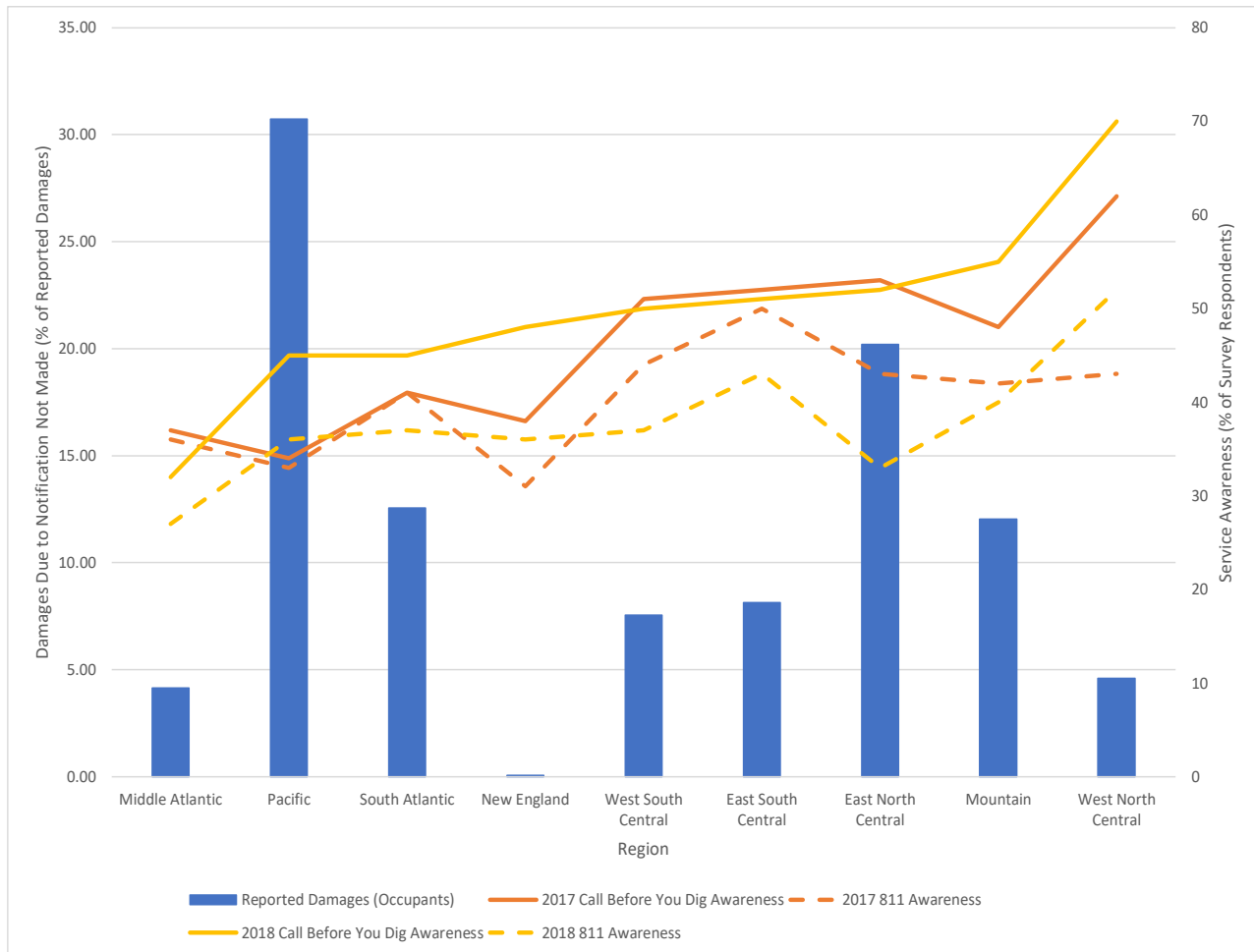


Figure 23 - Awareness of CBYD and 811 Services in 2017 and 2018 in relation to 2017 damages due to Notification Not Made

CONCLUSION

This report summarizes the damage data submitted via DIRT in 2017. Damage data is presented over time and geographically. Cross tabulations of the data demonstrate the relationships between key variables (e.g., root cause of reported damages by reporting stakeholder). The DIRT database is a highly useful source of data and information pertaining to damage events in Canada and the U.S. The details contained within the database are critical for guiding education, awareness, and damage prevention initiatives.

To ensure that maximum value is derived from each event entered into DIRT, efforts should be directed toward minimizing the amount of “unknown” data entries. This is particularly a concern for excavator type where the proportion of the unknown data is significant. Investing in training and awareness around DIRT and how to use it may reduce the amount of unknown data, allowing for more informed conclusions to be drawn on data trends and characteristics in the future.

To inform conclusions on the extent to which stakeholders are employing DIRT, it would be useful to have a reliable estimate of the size of the potential user base that exists in Canada and the U.S. Knowing the total potential user base could have a significant impact on understanding and interpreting the trends and characteristics of the DIRT data.

Because submissions to DIRT are largely undertaken on a voluntary basis, it is difficult to interpret trends in reported damages over time. Changes from one year to the next may be due to a change in actual damages or due to a change in the number and combination of stakeholders employing DIRT. To allow for comparisons in damages over time with a high degree of confidence, this year’s report presents time trends for consistently reporting stakeholders—stakeholders that have been employing the database on a consistent basis over the last three years. The damages reported by the consistently reporting stakeholders represent a significant portion of the total damages reported through DIRT. This means that the trends in damages over time from the consistently reporting stakeholders are a solid representation of the trend in total damages. This also implies that a high proportion of stakeholders that were reporting in 2015 are still reporting in 2017. Furthermore, the difference between the two datasets (total reported damages versus damages reported by consistently reporting stakeholders), is minimal but has increased since 2015. The increase could be attributed to either a decline in damages from the consistently reporting stakeholders, or a growing number of other stakeholders reporting through DIRT.

In 2018, a refined approach was employed to identify the subset of states deemed to be substantially reporting damage events. The new resulted in 10 states qualifying as substantially reporting. These states were used to estimate the total number of damage events taking place in the U.S. for 2015, 2016, and 2017.

APPENDIX A: ESTIMATE OF TOTAL U.S. DAMAGES

Green Analytics, in consultation with the Data Reporting and Evaluation Committee, developed a model to estimate the total number of facility damages in the U.S. and to provide insight into the relationships between key variables. The modeling process used is summarized in this section.

Damages reported to DIRT are voluntary and for many states, under-reported. As a result, the total reported damages in the DIRT database do not reflect the actual number of damages that occur in the U.S. By relying on states that are substantially reporting actual damages, statistical methods can be used to estimate damages for the states with less adequate reporting. In this way, an estimate can be made of the total number of damages in the U.S. To start, a subset of states where damages are deemed to have been substantially reported was established. This subset was then used to develop a predictive model as outlined in the following sections.

Substantially Reporting States

The first step in the process was to establish a consistent method to identify a substantially reporting state. While actual damages are unknown for all states, for the purpose of guiding this assessment, a target of reporting at least 70% of actual damages was defined.

To establish whether a state meets this threshold, a certainty scoring process was employed. Damages were divided into seven groups according to the facility damaged: cable tv, electric, liquid pipeline, natural gas, sewer, telecommunications, and water. For each facility damage group, states were ranked on a scale and assigned points as follows: 'Likely or definitely substantially reporting' = 1 point, 'Maybe substantially reporting' = 0.5 points, 'Definitely not substantially reporting' = 0 points. Weightings were determined largely through expert opinion and by considering the following variables:

- Percentage reported via Virtual Private DIRT applications
- The existence of damage reporting legislation
- The combination of reporting stakeholders

Points for each state were then summed across damage facility groups. The total possible score for a given state was seven points. The initial scoring was then verified through a series of one-on-one discussions with subject matter experts in the individual states. Through those discussions, several state scores were adjusted and refined. Ten states, listed below, scored more than four of the seven points. For the purpose of producing a predictive model, two cut-offs for what qualifies as a substantially reporting state were explored:

- 4 out of 7 points, capturing the top 10 states
- 4.5 out of 7 points, capturing the top 5 states

Table A1 - Substantially reporting states and their score

State	Score
Georgia	6.5
Pennsylvania	5.5
New Mexico	5.0
Illinois	4.5
Kansas	4.5
Colorado	4.0
Florida	4.0
Texas	4.0
Virginia	4.0
Connecticut	4.0

While this new process has yielded some excellent new insight into which states are “substantially reporting,” it is possible that even those states chosen may not have achieved the benchmark goal of 70% reporting. However, the process does establish a continuum of states, from low to high, of DIRT reporting that reflects damages occurring in those states. Through the process, there was a general consensus that sewer and water damages are under-reported everywhere, and natural gas and telecommunications are fairly well represented.

Statistical Method

The predictive model was built using data associated with the two cut-off levels (4 of 7 points and 4.5 of 7 points). Predictive models were developed independently for the 2015, 2016, and 2017 years. The conceptual framework assumes that damages are broadly influenced by the total number of excavations, conditions at the work site, rules governing excavation in the state, and behavior/experience/competence (Figure A1). Data for the first three categories were available; however, no data was available for behavioral/experience/competence factors.

A Poisson regression model, with standard errors adjusted for the panel data structure, was used to develop the predictive model. The Poisson regression is a generalized linear model that is typically used to understand and model count data, such as the number of damage events in a state that is contained within the DIRT database. This model yields estimates of the percentage change in damages given a range of independent (or explanatory) variables.

The modeling exercise involved running a series of Poisson models to explore which independent variables had a statistically significant influence on the count of damages in a given state and month. In general, the modeling process involved adding all potential predictor variables to an initial model. Model coefficients deemed insignificantly different from 0 by a t-test were then iteratively dropped from this initial specification. Thus, the final model used for predictive purposes included only significant coefficients.

Two different model specifications were initially run: 1) a model with linear quantitative variables and nominal variables; and 2) a model with linear and quadratic quantitative variables as well as nominal variables. The specification with quadratic variables accounts for potential non-linear relationships. For this specification, the modeling process proceeded by first adding quadratic variables for certain quantitative predictors to the linear model independent of other quadratic variables. If the relationship was statistically significant, then the quadratic variable was considered a candidate for the final model. Though the quadratic specifications yielded certain informative results, the analysts chose not to use them for predictive purposes because they generated unreasonable estimated damage counts.

The same procedures were used to run models for the two sets of substantially reporting states. However, in this appendix only the larger dataset of 10 states is presented because this data is more representative of all 50 states (although the trade-off is that the damage counts reported for the larger set of data may be more under-reported). Furthermore, certain estimated damage counts based on the smaller set of substantially reporting states were unreasonably large. For these reasons, the 10 states were used as the substantially reporting states in the main body of the report. However, damage estimates should still be treated as an underestimate because it is known that DIRT data used in the modeling process does not capture the actual total number of damages.

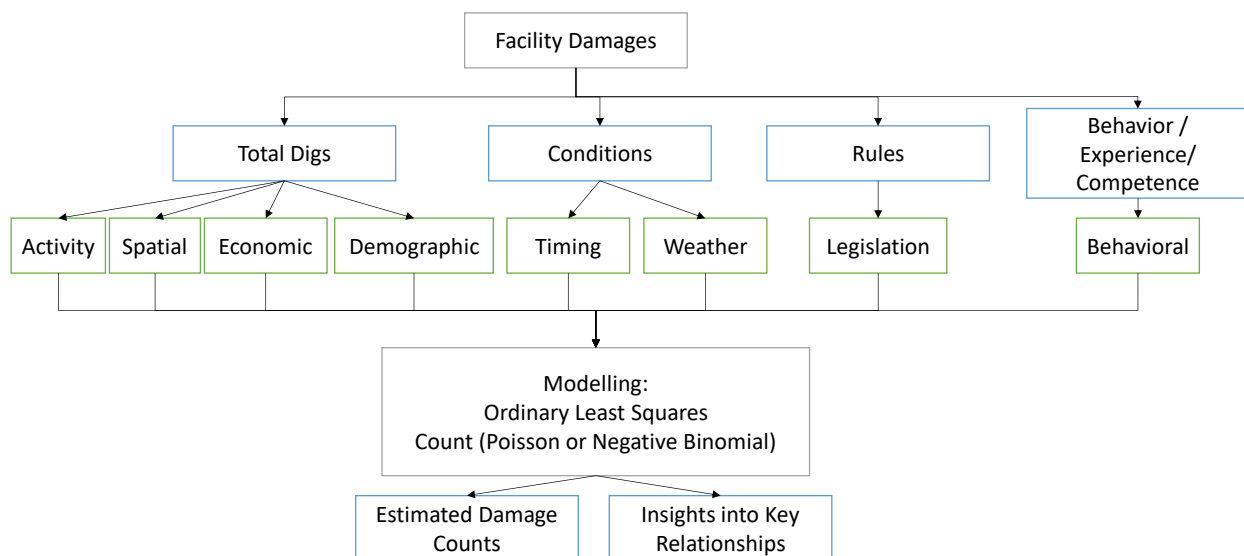


Figure A1: Conceptual framework of damage counts and possible outputs of modeling process

Data

The dependent variable in the model is the weighted damage count, rounded to the nearest integer. The dependent variable in the model is structured such that each observation represents the number of facility damages in a particular state s and month t . The potential independent variables representing each data category in Figure A1 are summarized in Table A2. The analysts made efforts to match the resolution of each independent variable to that of the dependent variable. However not all data was available on a monthly basis. For the final set of independent variables, the analysts attempted to focus on variables representing activity rather than value (e.g., number of building permits rather than the value of permits, or employment in an industry instead of its gross domestic product).

Table A2 - Variables considered (Type categories correspond to those in conceptual model)

Type	Variable
Activity	<ul style="list-style-type: none"> ▪ Total construction spending in state by month ▪ Construction employment in state by month (total and per capita) ▪ Outgoing transmissions from one call center(s) in state in the year^a ▪ Total residential unit construction in state by month ▪ Gross domestic product for construction by state and month (per capita and total) ▪ Gross domestic product for utilities by state and month (per capita and total)
Weather ^b	<ul style="list-style-type: none"> ▪ Mean precipitation in state by month ▪ Mean temperature in state by month
Time	<ul style="list-style-type: none"> ▪ Rough indicators of season (Winter: Jan, Feb, Mar; Spring: Apr, May, Jun; Summer: Jul, Aug, Sep; Fall: Oct, Nov, Dec) ▪ Aggregate of rough indicators of season corresponding to spring and summer versus fall and winter (cannot enter model at same time as other season indicator variables)
Population	<ul style="list-style-type: none"> ▪ Total population in state (2017) ▪ Population change from 2016 to 2017 ▪ Population density in state (2017)
Legislation	<ul style="list-style-type: none"> ▪ Tolerance zone in inches ▪ Hand dig, vacuum, or soft excavation within tolerance zone (hand dig clause)
Spatial	<ul style="list-style-type: none"> ▪ Area of state in kilometers^c
Economic	<ul style="list-style-type: none"> ▪ Unemployment rate in state by month ▪ Total employment in state by month ▪ Gross domestic product for all industries by state and month

^a Transmissions were not reported for certain states. In these cases, a model was developed to impute the missing observations. Transmissions for certain other states were only partially reported. To be conservative, the analysts did not impute these observations.

^b Weather data were available from the NOAA National Climatic Data Center for all states except Hawaii. For Hawaii, the analysts estimated mean monthly temperature and precipitation using data from the state's weather stations.

^c The area variable was causing unrealistic estimated damage counts for the state of Alaska in certain models, so this variable was dropped from the analysis.

Before running the models, variance inflation factors (VIFs) were calculated and used to check for high correlation between independent variables, a situation known as multi-collinearity that affects the interpretation of coefficients and can impact predictions based on the model. The VIFs indicated that multi-collinearity is a problem when all independent variables are included (Table A3). Variables with the highest VIF scores were iteratively dropped.

Table A3: Checking for multicollinearity variance inflation factors^a

Variable	2017		2016		2015	
	Initial	Reduced	Initial	Reduced	Initial	Reduced
Population	17,239		15,517		21,189	
Employment	14,521		16,245		25,784	
Construction employment	641		936		1,995	
Population change	71		232	5	385	
Construction employment per capita	62	2	74		85.72	5
Hand dig clause	60		50	5	47	4
Total residential unit construction	45		67		49	
Transmissions	44	1	22	7	24.76	3
Tolerance interval	31		16	6	15	3
Unemployment rate	25	2	8	5	7	4
Population density	13	2	11	2	11	2
Total construction spending	12	6	19		4	3
Mean temperature	11	4	20	5	9	7
Winter (Jan, Feb, Mar.)	7	6	Omitted	5	Omitted	7
Fall (Oct, Nov, Dec.)	4	3	9	4	5	4
Spring (Apr, May, Jun.)	2	2	4	2	5	2
Summer (Jul, Aug, Sep.)	Omitted	Omitted	8	Omitted	7	Omitted
Mean precipitation	2	2	2	2	2	2
Mean VIF	1,929	3	1,955	4	2,919	4

^a Rounded to the nearest integer

The analysts used a rule of thumb of a VIF score of 10 as a cut-off value for when to stop dropping variables. Although there were still some issues after removing the most collinear variables, multicollinearity was much less of an issue. Note that different sets of data have different issues with collinearity, so the same set of variables was not used for each year.

Results

Table A4: Regression results for the final count models of facility damages

Variable	Poisson Count Coefficients ^a		
	2017	2016	2015
Constant	4.58841*** (0.4610575)	5.146535*** (0.2155254)	8.301317*** (0.8659892)
Construction spending total			0.00000517* (0.00000306)
Population change		-0.00000383*** (0.00000146)	
Population density			-0.0042612** (0.0021191)
Transmissions	0.0000000524*** (0.00000000819)	0.000000172*** (0.0000000372)	0.000000113*** (0.0000000141)
Spring and summer	-0.3651772** (0.1504601)	-0.2838454*** (0.0988685)	
Mean temperature	0.032051*** (0.0071174)	0.0268825*** (0.0051069)	0.0166688*** (0.0018208)
Total employment in construction per capita			-111559.3*** (39309.74)
Hand dig clause		-1.152784*** (0.2592687)	-1.636223*** (0.3911967)
Model statistics			
N	120		
Log pseudolikelihood	-16,195.66	-7,608.79	-7,654.93
Pseudo r2	0.76	0.91	0.88

***, **, * the coefficient is significantly different from 0 at the 99%, 95%, and 90% levels of significance, respectively

^a Coefficient with the corresponding robust standard errors in brackets

Table A4 presents the best models for the top 10 substantially reporting states for the 2015, 2016, and 2017 data. Model fit, as indicated by the pseudo R^2 measure, was best for 2016, followed closely by 2015 and then more distantly 2017. For 2017, the models suggest that damages increase with increases in outgoing transmissions and the mean monthly temperature for the state—there are fewer damages in spring and summer relative to fall and winter. For 2016, the models indicate that damages increase with outgoing transmissions and the mean monthly temperature for the state (similar to 2017). However, for 2016, the results suggest that damages decrease with population declines (from 2015 to 2016), are lower for spring and summer relative to fall and winter, and are lower for states with a hand dig clause. In terms of 2015, the model suggests that damages increase with the total amount of money spent on construction, outgoing transmissions, and mean monthly temperature in the state. Conversely, damages in 2016 are lower in states with higher population density and higher per capita employment in construction and in states with a hand dig clause. These results are largely expected. For instance, it is sensible that damages increase with outgoing transmissions because transmissions reflect dig activity; or that damages decrease during the spring and summer months because excavating conditions are likely better in this period relative to fall and winter. While this may seem counter to the calendar heat map, note that the calendar is highlighting that more damages happen in the summer, which is largely because there is more activity in the summer. The regression model, in contrast, is examining the relationship between variables holding all other variables constant. In other words, holding activity constant, there are fewer damages during the spring and summer. The negative coefficients observed for population change and construction employment per capita in the 2016 and 2015 models, respectively, are not expected.

Using these regression results, all other state total damages can be estimated by applying the value of each variable from each state and then aggregating to estimate total U.S. damages (Table A5). This process assumes that reported damages in the defined substantially reporting states approximate total actual damages in those states and that the estimated relationships in Table A4 hold for the states not included in these models. Though there is variation from year to year, the estimated damages are not terribly different from 2015 to 2017.

Table A5: Estimated damage counts for the united states (top 10 states), rounded to the nearest 1,000

Year	Estimated Total U.S. Damages
2017	439,000
2016	416,000
2015	378,000

To examine the strength of the relationship between the data for the substantially reporting states and the broader DIRT database, the substantially reporting state dataset was compared with the broader database for a number of key variables. Results of that examination are presented below for reporting stakeholders, root cause, excavator type, and facilities damaged. In general, the examination revealed that the substantially reporting state dataset is a strong representation of the larger DIRT database.

Reporting Stakeholder for Substantially Reporting States

Table A6 illustrates the percentage of reported damages for all states in relation to those for the substantially reporting states. The data exhibits a high degree of alignment between all states and the substantially reporting states. In both cases, Locator, Natural Gas, and Excavator are the dominant reporting stakeholders.

Table A6 – Reported damages for all states in relation to the substantially reporting states, 2017

Reporting Stakeholder	Percentage of Reported Damages—All States	Percentage of Reported Damages—Substantially Reporting States
One Call	3.18	0.00
Electric	0.52	0.38
Engineer/Design	0.00	0.00
Excavator	10.87	12.32
Insurance	0.00	0.00
Liquid Pipeline	0.15	0.20
Locator	64.67	66.08
Equipment Manufacturer	0.00	0.00
Natural Gas	14.27	13.63
Private Water	0.02	0.01
Public Works	0.30	0.30
Railroad	0.00	0.00
Federal State/Regulator	2.07	2.98
Road Builders	0.02	0.02
Telecommunications	3.47	4.00
Unknown/Other	0.47	0.07

Root Cause for Substantially Reporting States

Root cause data for the substantially reporting states is presented in Table A7 along with root cause data for all states. As was the case with the reporting stakeholder data, the root cause data for the substantially reporting states is a strong representation of the dataset for all states. The percentage of damages attributed to any given root cause for all states is comparable to that for the substantially reporting states.

Table A7 – Root cause for all states in relation to the substantially reporting states, 2017

Root Cause Group	Percentage of Reported Damages—All states	Percentage of Reported Damages—Substantially Reporting States
Excavation Practices Not Sufficient	52.3	53.7
Notification Not Made	24.5	22.8
Notification Practices Not Sufficient	0.99	0.99
Locating Practices Not Sufficient	16.8	16.7
Miscellaneous	5.39	5.8

Excavator Type for Substantially Reporting States

Table A8 presents excavator type data for all states in relation to the same data for the substantially reporting states. Here again, the distribution of damages across excavator types for the substantially reporting states is consistent with that for all states.

Table A8 – Excavator type for all states in relation to the substantially reporting states, 2017

Excavator Types	Percentage of Reported Damages—All states	Percentage of Reported Damages—Substantially Reporting States
Contractor	31.85	28.12
County	0.92	0.78
Developer	1.16	1.15
Farmer	0.10	0.06
Municipality	2.61	2.42
Occupant	2.74	1.93
Railroad	0.01	0.02
State	0.16	0.11
Unknown/Other	54.20	58.93
Utility	6.24	6.48

Facilities Damaged for Substantially Reporting States

Table A9 considers facilities damaged for substantially reporting states in relation to that for all states, demonstrating once again the strong alignment between the two datasets. In both cases, the majority of damages occur to Telecommunications and Natural Gas.

Table A9—Facilities damaged for all states in relation to the substantially reporting states, 2017

Facilities Damaged	Percentage of Reported Damages—All states	Percentage of Reported Damages—Substantially Reporting States
Cable Television	10.45	10.20
Electric	8.12	7.73
Liquid Pipeline	0.05	0.05
Natural Gas	26.58	20.68
Sewer	0.24	0.36
Steam	0.00	0.00
Telecommunications	46.64	50.67
Unknown/Other	5.38	7.20
Water	2.54	3.10

APPENDIX B: DAMAGES BY REPORTING STAKEHOLDER

Table B1—Reported damages by reporting stakeholder, complete dataset, 2017

Reporting Stakeholder	Reported Damages	
	Reported Damages	Percentage of Total
One Call	6,281	1.98
Electric	4,096	1.29
Engineer/Design	9	0.00
Excavator	22,280	7.04
Insurance	13	0.00
Liquid Pipeline	545	0.17
Locator	207,587	65.60
Equipment Manufacturer	1	0.00
Natural Gas	52,233	16.51
Private Water	154	0.05
Public Works	1,353	0.43
Railroad	4	0.00
Federal State/Regulator	3,442	1.09
Road Builders	60	0.02
Telecommunications	16,702	5.28
Unknown/Other	1,684	0.53
Total Damages	316,444	

APPENDIX C: GROUPINGS USED IN REPORT

Table C1—Root cause groupings used in this report

Group	Root Cause
Excavation practices not sufficient	Marks faded or not maintained
	Failure to maintain clearance
	Failure to use hand tools where required
	Excavator dug prior to verifying marks by test hole (pothole)
	Excavator failed to protect/shore support facilities
	Improper backfilling practices
	Other excavation practices not sufficient
Locating Practices Not Sufficient	Facility was not located or marked
	Facility marking or location not sufficient
	Incorrect facility records/maps
	Facility could not be found/located
Unknown	Data not collected
	Other
Miscellaneous	One call center error
	Deteriorated facility
	Abandoned facility
	Previous damage
Notification Practices Not Sufficient	Wrong information provided
	Notification to one call center made but not sufficient
Notification Not made	No notification made to one call center/811

Table C2—Work performed groupings used in this report

Group	Root Cause
Agriculture	Agriculture
Construction/Development	Construction
	Site Development
	Grading
	Drainage
	Driveway
	Demolition
	Engineering
	Railroad
	Waterway
Energy	Natural Gas
	Electric
	Steam
	Liquid Pipe
Fencing	Fencing
Landscaping	Landscaping
Sever/Water	Sewer
	Water
Street/Roadway	Roadwork
	Curb/Sidewalk
	Storm Drainage
	Milling
	Pole
	Traffic Signals
	Traffic Signs
	Street Lights
	Public Transit
Telecom	Telecommunications
	Cable TV

APPENDIX D: EXCAVATION INFORMATION

Table D1—Top 20 combinations of excavator, work performed, and equipment used, including unknown data, in Canada and the U.S., 2017

Excavator	Work Performed	Equipment Used	Unique Damages
Unknown/Other	Unknown/Other	Unknown/Other	120,152
Contractor	Unknown/Other	Unknown/Other	22,596
Utility	Unknown/Other	Unknown/Other	8,510
Contractor	Unknown/Other	Backhoe/Trackhoe	5,343
Contractor	Water	Backhoe/Trackhoe	4,812
Unknown/Other	Unknown/Other	Backhoe/Trackhoe	4,750
Contractor	Sewer	Backhoe/Trackhoe	4,624
Unknown/Other	Water	Trencher	4,321
Municipality	Unknown/Other	Unknown/Other	3,295
Unknown/Other	Sewer	Trencher	3,196
Unknown/Other	Unknown/Other	Hand Tools	2,963
Unknown/Other	Cable TV	Trencher	2,565
Contractor	Cable TV	Trencher	2,555
Contractor	Water	Trencher	2,376
Contractor	Electric	Backhoe/Trackhoe	2,262
Contractor	Sewer	Trencher	2,219
Unknown/Other	Fencing	Auger	2,162
Contractor	Natural Gas	Trencher	2,104
Unknown/Other	Landscaping	Boring	2,081
Contractor	Natural Gas	Backhoe/Trackhoe	2,056

Figure D1 depicts the relative contribution of known and unknown data to reported damages by excavator, work performed, and equipment used. The circle on the left represents the percentage of damages for which all three variables (excavator, work performed, and equipment used) are unknown (38%). The center of the three circles on the right represents the portion of the reported damages where all three variables are known (25%). The intersections between two of the variables (excavator and work performed; excavator and equipment; equipment used and work performed) represent the

portion of damages where two of the three variables are known (i.e., for 4% of damages, excavator and work performed are known; for 12% of damages, work performed and equipment used are known; and for 4% of damages, equipment used and excavator are known). The outer percentages (not overlapping) represent the portion of damages where only one variable is known (i.e., for 12% of damages, excavator is the only known variable; for 1% of damages, work performed is the only known variable; and for 4% of damages, equipment used is the only known variable).

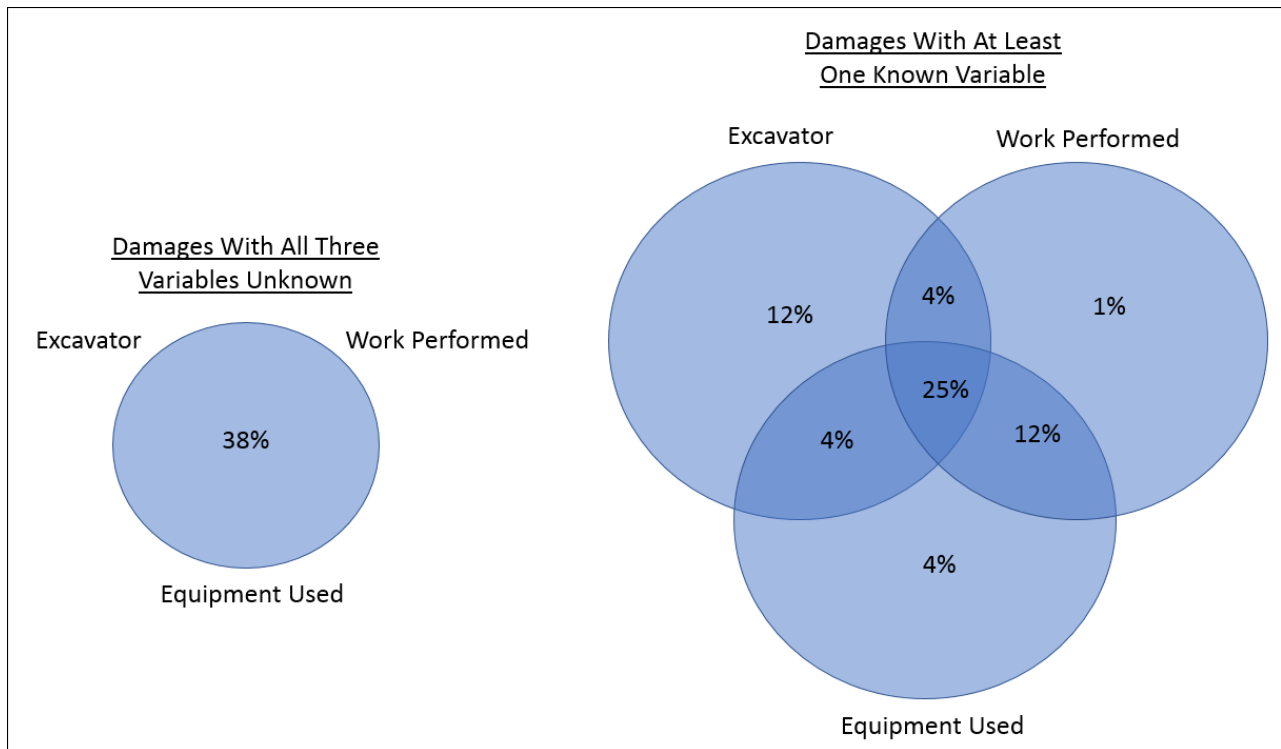


Figure D1—Percentage of damages by excavator, work performed, and equipment used, known and unknown data

2017 CGA DIRT Analysis & Recommendations

Green Analytics

CGA's Data Reporting & Evaluation Committee



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